| 1 2 3 4 5 | Susan E. Seager (SBN 204824) Jack Lerner (SBN 220661) UNIVERSITY OF CALIFORNIA, IRVINE SCHOOL PRESS FREEDOM PROJECT INTELLECTUAL PROPERTY, ARTS, AND TECHN P.O. Box 5479 Irvine, CA 92616-5479 O: (949) 824-4234 / F: (949) 824-2747 Emails: sseager1.clinic@law.uci.edu; jlerner@law.uci.edu | Clerk: Janet Monaco |
|-----------------------|---|---|
| 6 7 | David Loy (SBN 229235) Aaron R. Field (SBN 310648) | |
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| 9 | T: (415) 460-5060 Emails: dloy@firstamendmentcoalition.org; | |
| 10 | afield@firstamendmentcoalition.org | |
| 11 | Attorneys for Petitioner INVESTIGATIVE REPORTING PROGRAM | M |
| 12 | | |
| 13 | CAMPANOD COADE OF | |
| 14 | | THE STATE OF CALIFORNIA |
| 15 | FOR THE COU. | NTY OF SAN JOAQUIN |
| 16 | INVESTIGATIVE REPORTING | Case No.: |
| 17 | PROGRAM, | VERIFIED PETITION FOR WRIT OF |
| 18 | Petitioner | MANDATE FOR VIOLATION OF THE CALIFORNIA PUBLIC RECORDS ACT; |
| 19 | v. | EXHIBITS A-H |
| 20 | COUNTY OF SAN JOAQUIN, | [Gov't Code §7920.000 et seq.] |
| 21 | Respondent | |
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VERIFIED PETITION FOR WRIT OF MANDATE

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Pursuant to Government Code § 7920.000 et seq. (the "CPRA"), Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution, Petitioner Investigative Reporting Program ("IRP" or "Petitioner") petitions this Court for a writ of mandate directed to Respondent County of San Joaquin ("Respondent" or the "County"), ordering the County to comply with Petitioner's request for disclosure of copies of 34 autopsy reports on individuals who died during interactions with law enforcement officers in San Joaquin County for no more than the direct cost of duplication, not the \$25 per autopsy report fee assessed by the County, which violates the CPRA, Penal Code § 832.7(b)(10), and other laws.

In this Verified Petition, Petitioner alleges as follows:

INTRODUCTION

- 1. This action is brought to enforce the people's fundamental right to transparency about use of force by law enforcement. As the Legislature declared in adopting Senate Bill 1421, a landmark law on disclosure of police records, "The public has a strong, compelling interest in law enforcement transparency because it is essential to having a just and democratic society." (Stats. 2018, ch. 988, § 4.) ("S.B. 1421").
- 2. The Legislature emphasized that the "public has a right to know all about ... officer-involved shootings and other serious uses of force," including any incident in which an officer caused a person's death. (S.B. 1421, § 1, subd. (b).) To conceal "crucial public safety matters" such as "inquiries into deadly use of force incidents, undercuts the public's faith in the legitimacy of law enforcement, makes it harder for tens of thousands of hardworking peace officers to do their jobs, and endangers public safety." *Id.*
- 3. The County is obligated to perform an autopsy whenever a law enforcement officer in the County causes a person's death by shooting or otherwise. Senate Bill 1421 requires the County to disclose copies of such autopsy reports pursuant to the CPRA. Penal Code § 832.7(b)(1)(A)(i)-(ii), (b)(3).
- 4. Petitioner made a written request to the County for copies of 34 autopsy reports for persons who died as the result of a peace officer's shooting or other use of force. The County did not assert any exemptions in response and has not disputed to Petitioner that these reports are

subject to disclosure in their entirety under the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution.

- 5. Penal Code § 832.7(b)(10), which expressly governs the public disclosure of records related to a police officer's fatal use of force, provides that "[t]he cost of copies of records subject to disclosure pursuant to this subdivision that are made available upon the payment of fees covering *direct costs of duplication* pursuant to subdivision (a) of Section 7922.530 of the Government Code *shall not include the costs of searching for, editing, or redacting the records*." Penal Code § 832.7(b)(10) (emphasis added).
- 6. The CPRA and Article I, § 3(b) of the California Constitution independently prohibit the County from charging for any costs other than those that it incurs in *duplicating* an existing public record such as an autopsy report. The County's charges for more than direct costs of duplicating autopsy reports impose unjustified financial barriers to the public's fundamental right of access to public records.
- 7. The County is withholding all 34 requested autopsy reports unless Petitioner pays a flat fee of \$25 per copy of each report regardless of its length, for a total of \$850.
- 8. The County's flat fee violates the CPRA, Penal Code § 832.7(b)(10), and Article I, § 3(b) of the California Constitution and California's legislatively declared policy of transparency about serious uses of force by law enforcement officers because the fee is not based solely on the County's direct cost of duplicating existing autopsy reports. Instead, the County's own records reveal that the \$25 fee covers additional costs not permitted by law: "the cost of clerical staff to research and pull case paperwork, ... locate files in archives, [and] prepare documents for mailing."
- 9. The County asserts that its \$25 fee is legal because the County Board of Supervisors adopted a "resolution" authorizing the fee, which the County asserts is a "statutory fee" permitted by Government Code § 7922.530(a). But that subdivision permits a local government agency to charge only the "direct costs of duplication, or a statutory fee if applicable." The County's resolution is not a state statute; the County cannot impose a so-called "statutory fee."

10. This Court's intervention is necessary to prevent the County from violating the CPRA, Penal Code § 832.7(b)(10), and Article I, § 3(b) of the California Constitution by charging an unlawful and excessive fee to copy autopsy reports for people who died during interactions with law enforcement. The County should be ordered to disclose each requested report in full promptly after Petitioner has paid no more than the County's direct cost of copying each report.

THE PARTIES

- 11. Petitioner INVESTIGATIVE REPORTING PROGRAM is a nonprofit newsroom and teaching institute based at the University of California, Berkeley Graduate School of Journalism. Petitioner reports extensively on law enforcement in the State of California. At all times relevant to the Petition, Petitioner has been engaged in the business of gathering and disseminating information to the public in various news publications. Having requested the 34 autopsy reports at issue in this case from the County, Petitioner is entitled to the reports promptly upon its payment to the County of a lawful fee. Petitioner has an interest in having the laws executed and public duties enforced and, therefore, has a beneficial interest in the outcome of the proceedings. Petitioner has a clear, present, and legal right to County of San Joaquin's performance of its ministerial duties, as required by the CPRA or other applicable law.
- 12. Respondent **COUNTY OF SAN JOAQUIN** is a "local agency," as defined by Government Code § 7920.510, and is therefore subject to the CPRA. The San Joaquin County Medical Examiner's Office is a department of the County. The autopsy reports requested by Petitioner are in the possession of and maintained in the County. The address for the County is the San Joaquin County Board of Supervisors, 44 North San Joaquin Street, Sixth Floor, Suite 627, Stockton, CA 95202.

JURISDICTION AND VENUE

- 13. This Court has jurisdiction over this matter pursuant to Government Code § 7920.000 et seq., especially Government Code § 7923.100.
- 14. Venue is proper in this Court, as the County's principal place of business is in the County of San Joaquin. The records at issue are maintained by and in the County.

FACTS SUPPORTING THIS ACTION

- 15. The County is obligated to perform autopsies on persons killed by police officers. *See* Gov't. Code § 27491(a); *Dixon v. Superior Court*, 170 Cal. App. 4th 1271, 1277 (2009).
- 16. In 2018, the Legislature enacted Senate Bill 1421, requiring state and local agencies to disclose to the public records related to police shootings and other use-of-force incidents resulting in death or great bodily injury expressly including "autopsy reports." Penal Code § 832.7(b)(1)(A)(i)-(ii) and (b)(3). In 2021, the Legislature enacted Senate Bill 16, which strengthened and expanded Senate Bill 1421.

The County Adopts a \$25 Flat Fee for Autopsy Reports, Regardless of Direct Copying Costs

- 17. On June 17, 2009, the then-San Joaquin County Sheriff-Coroner sent a letter to the San Joaquin County Board of Supervisors recommending the adoption of Resolution R-09-333 to increase the flat fee to provide copies of autopsy reports to the public to \$25, an increase over the previous flat fee of \$16, stating that the \$25 fee was based on more than duplication costs. As the letter stated, "This fee covers the cost of clerical staff to research and pull case paperwork, make copies, locate files in archives, prepare documents for mailing."
- 18. On June 25, 2009, the County Board of Supervisors County adopted Resolution R-09-333, establishing a \$25 flat fee to provide copies of autopsy reports to the public, among other fees charged by the San Joaquin County Office of Medical Examiner. A true and correct copy of the June 17 letter from the San Joaquin County Sheriff-Coroner and June 25, 2009 Resolution R-09-333 adopted by the Board of Supervisors are attached as **Exhibit A**.
- 19. On May 10, 2023, the San Joaquin County Auditor-Controller's Office issued an Audit of Fees for the Office of the Medical Examiner. The Audit alleged that the "Total Cost per Unit" of "Report, other" was \$114.42, and the "Total Cost per Unit" of "Report, next of kin, first copy" was \$100.12. The Audit does not explain how it arrived at either figure. The Audit does not disaggregate or itemize the direct costs of duplicating an existing autopsy report apart from other costs such as those involved in creating, locating, or reviewing an autopsy report, or redacting any information from a copy of the report provided to a member of the public. A true and correct copy

of the San Joaquin County Audit-Controller's Office Audit of Fees is attached herein as **Exhibit B.**

- 20. On November 27, 2023, the Office of the Medical Examiner sent a memorandum to the Board of Supervisors proposing that the County retain the \$25 flat fee for copies of autopsy reports requested by members of the public and reject a higher fee of \$114 to avoid a public backlash. According to the memorandum, "A 58-county study determined the median fee charged in all 58 counties" for copies of autopsy reports requested by members of the public "is \$13." A true and correct copy of the November 27, 2023 memorandum is attached herein as **Exhibit C.**
- 21. A true and correct copy of the California Counties Removal and Report Fee Schedules referenced in the Medical Examiner Office's November 27, 2023 Recommendation memo is attached herein as **Exhibit D.**
- 22. On January 9, 2024, the County's Board of Supervisors approved Resolution R-24-10, maintaining a flat fee of \$25 for any copy of an autopsy report requested by a member of the public, regardless of the length of the report. A true and correct copy of Resolution R-24-10 is attached herein as **Exhibit E.**

Petitioner Submits CPRA Request for Autopsy Reports

On March 19, 2025, Petitioner submitted a CPRA request to the County for copies of 34 autopsy reports relating to deaths resulting from shootings or other uses of force by officers. Petitioner stated that if any of the requested records "are available in electronic format, please provide them in an electronic format." Petitioner's request stated, "In past requests for autopsy reports ... the Medical Examiner's office provided these records free of charge. In response to a similar request submitted by me on 5/13/24, initially, the Medical Examiner's Office said it would charge '\$.10 per page up to 21 pages, and \$.07 thereafter,' then subsequently revised that charge to \$25 per autopsy report. A true and correct copy of Petitioner's March 19, 2025, request is attached herein as **Exhibit F**.

The County Said It Would Charge \$25 for Each Autopsy Report

24. On March 21, 2025, the County responded that it would only produce the autopsy reports to Petitioner at a "cost per record in [sic] \$25.00 irrespective of whether you only want

portions of the records." A true and correct copy of the County's March 21, 2025, response is attached herein as **Exhibit G**.

- 25. In an earlier email sent by the County to Petitioner on August 22, 2024, the County stated that the \$25 flat fee to provice the public with copies of autopsy reports was "set by statute" because the County Board of Supervisors adopted Resolution R-09-333 in 2009 and Resolution R-24-10 in 2024, and the County sent a copy of the 2024 resolution. A true and correct copy of the County August 22, 2024 email and Resolution R-24-10 is attached herein as **Exhibit H.**
- 26. Petitioner has declined to pay the unlawful flat fee demanded by the County to disclose copies of the autopsy reports requested by Petitioner. If Petitioner paid the \$25 flat fee for copies of the 34 autopsy reports, the cost would be \$850.
- 27. The County has refused to disclose copies of the 34 requested autopsy reports requested by Petitioner unless Petitioner pays \$850.
- 28. As of the date of this filing, the County has failed to provide evidence that its flat fee of \$25 per copy of autopsy report requested by a member of the public is based solely on the County's own direct cost of duplicating existing copies of autopsy reports, that the fee is reasonable and necessary for making such copies, or that the flat fee does not exceed the amount reasonably necessary to recover the cost to the County of providing copies of autopsy reports that have previously been created.
- 29. The autopsy reports requested by Petitioner must be disclosed under the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution, and are not subject to any exemption. The County has not asserted that any of the requested autopsy reports are exempt from disclosure. Nor has the County asserted any legal basis for withholding any of the requested autopsy reports, other than its unlawful \$25 per report flat fee charge.

CAUSE OF ACTION FOR VIOLATION OF THE CALIFORNIA PUBLIC RECORDS ACT AND THE CALIFORNIA CONSTITUTION (GOV. CODE § 7920.000 ET SEQ.; PENAL CODE § 832.7(b); CA. CONST. ART. 1 § 3(b)(1))

30. Petitioner hereby realleges and incorporates herein by this reference Paragraphs 1 through 29 of this Petition as though set forth herein in full.

- 31. The County's denial of Petitioner's requests constitutes a violation of Article I, section 3 of the California Constitution, the CPRA, and Penal Code § 832.7(b).
- 32. "The people have the right of access to information concerning the conduct of the people's business, and, therefore, the meetings of public bodies and the writings of public officials and agencies shall be open to public scrutiny." Cal. Const., Art. I, § 3(b)(1).
- 33. In order to ensure public access to ... the writings of public officials and agencies, as specified in paragraph (1), each local agency is hereby required to comply with the California Public Records Act." Cal. Const., Art. I, § 3(b)(7).
- 34. "A statute ... shall be broadly construed if it furthers the people's right of access, and narrowly construed if it limits the right of access." Cal. Const., Art. I, § 3(b)(2).
- 35. The CPRA defines "public records" to include "any writing containing information relating to the conduct of the public's business prepared, owned, used, or retained by any state or local agency regardless of physical form or characteristics." Govt. Code § 7920.530
- 36. The records requested by Petitioner are public records because relate to the conduct of the public's business, were prepared by the County, and are owned, used, or retained by the County.
- 37. Any record relating to "[a]n incident involving the discharge of a firearm at a person by a peace officer or custodial officer" or "the use of force against a person by a peace officer or custodial officer that resulted in death or great bodily injury," including "autopsy reports," shall not be kept confidential and "shall be made available for public inspection pursuant to the California Public Records Act." Penal Code § 832.7(b)(1)(A)(i)–(ii), (b)(3)
- 38. The records sought by Petitioner should be disclosed under the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution because they are autopsy reports for which disclosure is mandated by Penal Code § 832.7 subdivisions (b)(1)(A)(i)–(ii) and (b)(3). Furthermore, they are not subject to any statutory exemption from disclosure.
- 39. With exceptions not relevant here, such records "shall be provided at the earliest possible time and no later than 45 days from the date of a request for their disclosure." Penal Code § 832.7(b)(11).

- 40. The County is unlawfully withholding public records based on its demand that Petitioner pay an unlawful flat fee for copies of autopsy reports that exceeds the direct cost of duplicating the reports and is being charged regardless of the length of any given report.
 - 41. Government Code § 7922.500 prohibits obstructing access to public records.
- 42. Government Code § 7922.525 provides that "every person has a right to inspect any public record," with some exemptions that do not apply here.
- 43. When a government agency provides a member of the public with a copy of a public record pursuant to the CPRA, Government Code § 7922.530(a) permits the agency to charge only for the "direct costs of duplication, or a statutory fee if applicable."
- 44. Section 7922.530(a) also bars the agency from charging for the cost of creating the record in the first instance or for any other task such as "retrieval, inspection and handling of the file," "staff time involved in searching the records, reviewing records for information exempt from disclosure under law," or the "costs of redacting the record." *Nat'l Laws. Guild v. City of Hayward*, 9 Cal. 5th 488, 493-94 (2020) (cleaned up).
- 45. When a member of the public requests copies of existing documents such as autopsy reports in digital form, the "cost of duplication ... shall be limited to the direct cost of producing a copy of a record in an electronic format." Gov't Code § 7922.575(a).
- 46. "Direct cost of duplication" includes expenses such as "the cost of running the copy machine, and conceivably also the expense of the person operating it," not "the ancillary tasks necessarily associated with the retrieval, inspection and handling" of the records. *North Cnty. Parents Org. v. Dep't of Educ.*, 23 Cal. App. 4th 144, 146 (1994).
- 47. Penal Code § 832.7(b)(10), which expressly governs the release of records related to a police officer's fatal use of force, provides that "[t]he cost of copies of records subject to disclosure pursuant to this subdivision that are made available upon the payment of fees covering direct costs of duplication pursuant to subdivision (a) of Section 7922.530 of the Government Code shall not include the costs of searching for, editing, or redacting the records."
- 48. Even if the County had the right to charge its \$25 flat fee for copies of autopsy reports in other circumstances, Penal Code § 832.7(b)(10) supersedes any right of the County to

do so for the records requested by Petitioner because the \$25 flat fee exceeds the direct cost of duplicating autopsy reports covered by S.B. 1421. The \$25 flat fee charged to Petitioner thus violates Penal Code § 832.7(b)(10). *Becerra v. Superior Ct.* (2020) 44 Cal. App. 5th 897, 925 (holding that Penal Code § 832.7(b)(1) requires state and local law enforcement agencies to disclose certain categories of police misconduct records "[n]otwithstanding ... any other law" and that the phrase "[n]otwithstanding ... any other law" "has been deemed a term of art ... that declares the legislative intent to override all *contrary* law." (emphasis in original) (citations and internal quotation marks omitted)).

- 49. The County's \$25 flat fee for making a copy of an existing autopsy report is not based on the direct cost of duplicating the report in hard copy or digital form, but instead seeks to recover costs for "clerical staff to research and pull case paperwork, ... locate files in archives, [and] prepare documents for mailing," according to the letter recommending the adoption of the Resolution R-09-333.
- 50. The County's \$25 flat fee is not a "statutory fee" permitted under Government Code § 7922.530(a). A "statutory fee" for copies of public records is a fee established by the state Legislature through a state "statute" that expressly authorizes a state or local government agency to charge a fee for copies of specific public records in a particular monetary amount or an amount to be determined by the agency. *Shippen v. Dep't of Motor Vehicles*, 161 Cal. App. 3d 1119, 1125 (1984) (holding that Vehicle Code § 1811, a state statute, specifically permitted DMV to set fee for certain records).
- 51. No statute authorizes the County to charge a flat fee of \$25 for making copies of existing autopsy reports. Neither Resolution 24-10 nor any other resolution of the County is a state statute. Accordingly, there is no applicable "statutory fee" for making copies of such reports. Gov't Code § 7922.530(a).
- 52. Government Code § 54985 does not authorize the County's \$25 flat fee to copy an existing autopsy report.
- 53. Government Code § 54985(a) provides, in relevant part, that "a county board of supervisors shall have the authority to increase or decrease [a] fee or charge that is otherwise

authorized to be levied by another provision of law, in the amount reasonably necessary to recover the cost of providing any product or service or the cost of enforcing any regulation for which the fee or charge is levied. The fee or charge may reflect the average cost of providing any product or service or enforcing any regulation."

- 54. Government Code § 54985 by itself creates no authority to charge any fees for copies of public records or otherwise. Instead, at most, it allows counties to charge certain fees specifically authorized by other statutes. Therefore, it does not establish a "statutory fee" for purposes of the CPRA.
- 55. Government Code § 54985 does not transform a fee for a particular type of public record established by an ordinance or resolution into a "statutory fee" within the meaning of Government Code § 7922.530(a). Government Code § 54985 only allows counties to increase fees or charges "otherwise authorized to be levied by *another* provision of law." (emphasis added).
- 56. No other provision of law authorizes the County to charge a flat fee for making copies of existing autopsy reports.
- 57. Neither Resolution R-09-033 nor Resolution R-24-10 qualifies as "another provision of law" for purposes of Government Code § 54985, which refers to fees or charges established in statutes adopted by the Legislature.
- 58. Narrowly construed to avoid fees that excessively limit access to public records, Government Code § 54985 only applies to fees that may be imposed *exclusively* by "a county, a county service area, or a county waterworks district governed by a county board of supervisors." Gov't Code § 54985(a).
- 59. The CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution apply to *all* state and local agencies, not just counties, and control the fees that any public agency may charge for public records. The Legislature adopted the CPRA as a statewide mandate and did not delegate authority to agencies to set fees as they please. Therefore, section 54985 cannot authorize the County's \$25 flat fee for making copies of public records.
- 60. Even if Government Code § 54985(a) could apply to fees for copies of public records disclosed by a county, it does not authorize the \$25 per report flat fee on which the County

has conditioned disclosure of copies of the requested autopsy reports, because the fee is not based on the County's own cost of making and disclosing copies of autopsy reports that are already in existence, as opposed to other costs for which charges for copies of public records are prohibited.

- 61. Petitioner has exhausted all available administrative remedies. The County does not deny it has the records sought by Petitioner but refuses to disclose them until Petitioner pays an unlawful flat fee of \$25 per copy of an existing autopsy report. The only plain, speedy, and adequate remedy left is the relief provided by Government Code § 7923.000.
- 62. Government Code § 7923.000 provides: "Any person may institute proceedings for injunctive or declarative relief or writ of mandate in any court of competent jurisdiction to enforce his or her right to inspect or to receive a copy of any public record or class of public records under this chapter."
- 63. An actual controversy exists between the parties regarding the County's obligation to disclose the records requested by Petitioner without payment of an unlawful fee.
- 64. The County has a ministerial duty to perform according to the laws of the State of California, including the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution.
- 65. The County has a present legal duty and ability to perform its ministerial duties, as required by the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution.
- 66. Petitioner has an interest in promptly obtaining copies of the records that it has requested and is lawfully entitled to receive upon payment to the County of no more than a lawful fee for copies of public records, and an interest in having the laws executed and public duties enforced. It therefore has a beneficial interest in the outcome of the proceedings.
- 67. Petitioner has a legal right to the County's performance of its ministerial duties, as required by the CPRA, Penal Code § 832.7(b), and Article I, § 3(b) of the California Constitution.
- 68. Through this action, Petitioner seeks no greater relief than would be afforded to any other member of the public.
- 69. This Court should hold that the County violated the CPRA or other applicable law by charging an unlawful \$25 flat fee for copies of disclosable autopsy reports and should order the

County to immediately disclose copies of all of the 34 autopsy reports requested by Petitioner upon Petitioner's payment of no more than the County's direct costs of making such copies, or in the alternative no more than ten cents per page.

WHEREFORE, PETITIONER PRAYS AS FOLLOWS:

- 1. That the Court hold a hearing on the merits of the Petition "at the earliest possible time" pursuant to Government Code § 7923.005, which provides that "the court shall set times for responsive pleadings and for hearings in these proceedings … with the object of securing a decision as to these matters at the earliest possible time." Gov't Code § 7923.005. Petitioner respectfully requests a hearing on this Petition within 60 days from the date of the filing of this Petition pursuant to Government Code § 7923.005.
- 2. That the Court issue a peremptory writ of mandate or injunction directing Respondent to immediately disclose copies of all of the records requested by Petitioner, in their entirety and without redactions, in electronic format if they are stored in electronic format, upon Petitioner's payment of no more than the County's direct cost of duplicating the records or, in the alternative, no more than ten cents per page, or in the alternative that the Court issue an order directing Respondent to show cause why the records requested by Petitioner should not be immediately disclosed upon such payment, and thereafter issue a writ of mandate or injunction as requested above.
- 3. That the Court enter judgment declaring that (a) the records requested by Petitioner are public records subject to disclosure; (b) Respondent has unlawfully withheld said records; (c) Respondent assessed an unlawful flat fee of \$25 for each copy of an autopsy report requested by Petitioner; and (d) Respondent may charge no more than its direct costs of duplication to provide copies of existing autopsy reports to members of the public.
- 4. That Petitioner be awarded attorney's fees and costs against the County and/or any individual or entity that may attempt to prevent disclosure of the requested records pursuant to Government Code § 7923.115, Code of Civil Procedure § 1021.5, and/or other applicable law.

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| 1 | 5. | For such other relief as may be just | and proper. |
|----------|-------------|--------------------------------------|--|
| 2 | DATED: July | y 16, 2025 | University of California, Irvine |
| 3 | | | SCHOOL OF LAW PRESS FREEDOM PROJECT |
| 4 | | | INTELLECTUAL PROPERTY, ARTS, AND TECHNOLOGY CLINIC |
| 5 | | | |
| 6 | | | By: <u>/s/ Susan E. Seager</u> Susan E. Seager Attorney for Petitioner INVESTIGATIVE REPORTING |
| 7 | | | Attorney for Petitioner INVESTIGATIVE REPORTING |
| 8 | | | PROGRAM |
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VERIFICATION (C.C.P. §§ 446 and 2015.5)

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1. I am a reporter for the nonprofit newsroom Investigative Reporting Program, which is headquartered in the County of Alameda, the Petitioner in the above-named action, and I

submitted the request on behalf of the Invetigative Reporting Program to the San Joaquin Medical Examiner's Office beginning on March 19, 2025 under the California Public Records Act seeking

the records at issue in this Petition.

I, Katey Rusch declare as follows:

2. I have read the foregoing VERIFIED PETITION FOR WRIT OF MANDATE FOR VIOLATION OF THE CALIFORNIA PUBLIC RECORDS ACT; EXHIBITS A-H and know the contents thereof and certify that the same are true of my own knowledge, except as to the matters which are stated on information and belief, and as to those matters, I believe them to be true.

This Verification was executed on July16, 2025 at Los Angeles, California.

I declare under penalty of perjury that the foregoing is true and correct.

Katey Rusch

Index of Exhibits

| Exhibit No. | Description/Title | <u>Date</u> | Pages |
|-------------|---|--------------------------|-------|
| Exhibit A | Sheriff-Coroner Letter and County Resolution R-09-333 | 06/17/2009 06/25/2009 | 17-21 |
| Exhibit B | San Joaquin County Office of Medical Examiner Audit of Fees | 05/10/2023 | 22-28 |
| Exhibit C | San Joaquin County Memorandum | 11/27/2023 | 29-32 |
| Exhibit D | Removal and Report Fee Schedules | 11/27/2023 | 33-36 |
| Exhibit E | County Resolution R-24-10 | 01/09/2024 | 37-38 |
| Exhibit F | Petitioner's CPRA Request | 03/03/2025 | 39-42 |
| Exhibit G | County Response to Petitioner's CPRA Request | 03/21/2025 | 43-44 |
| Exhibit H | County Email to Petitioner and County Resolution R-24-10 | 08/22/2024 01/09/2024 | 45-47 |

Exhibit A

June 17, 2009 Sheriff-Coroner Letter and June 25, 2009 County Resolution R-09-333

OFFICE OF



SHERIFF-CORONER —

COUNTY OF SAN JOAQUIN

7000 Michael N. Canlis Blvd. French Camp, California 95231-9781

June 17, 2009

Steve Moore
Sheriff-Coroner
Public Administrator

Board of Supervisors County of San Joaquin Courthouse Stockton, California 95202

Dear Board Members:

CORONER REPORT AND REMOVAL FEES

RECOMMENDATION:

It is recommended that the Board of Supervisors authorize, effective July 1, 2009:

- 1. An increase in the Coroner Report fee from \$16 to \$25 per report and
- 2. An increase in the Coroner Removal fee from \$100 to \$250.

REASON FOR RECOMMENDATION:

The Coroner's Office currently charges \$16 for a copy of a Coroner's report, after the first report is provided to next of kin at no cost. This fee covers the cost of clerical staff to research and pull case paperwork, locate files in archives, make copies, and prepare documents for mailing.

However, the current fee no longer recoups the personnel cost of providing this service, which takes on average nearly fifty minutes to complete. This is due to the rising cost of salaries and benefits coupled with a growing majority of cases that require records from archives and therefore take longer. The 2009-10 Proposed Budget incorporates an increase in the Coroner Report fee from \$16 to \$25 per report. The new fee, based on rates calculated by the Auditor-Controller's Office, will accurately capture the employee and operational costs of providing the service.

The Proposed Budget also incorporates an increase in the Coroner Removal fee from \$100 to \$250. Government Codes §27472 and §54985 authorize the

CD-32

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN JOAQUIN STATE OF CALIFORNIA

CORONER REPORT AND REMOVAL FEES

| WHEREAS, the Coroner's Office imposes a | a fee for a copy of a Coroner Report after the |
|--|--|
| first is provided to next of kin at no charge; and | |
| WHEREAS, this fee is equal to the cost of p | providing the service; and |
| WHEREAS, California law allows the Coro | ner to recover its actual cost in removing a |
| body from the place of death and keeping the body | until its release; and |
| WHEREAS, the County's cost to provide the | sese services has increased and are not equal |
| to the fees being charged; | |
| NOW, THEREFORE, BE IT RESOLVED, | that the Coroner Report fee is increased from |
| \$16 to \$25 per report and the Removal fee is increa | sed from \$100 to \$250 per decedent effective |
| July 1, 2009. | |
| PASSED AND ADOPTED | by the following vote of the Board |
| of Supervisors, to wit: | |
| AYES: | |
| NOES: | |
| ABSENT: | |
| ATTEST: LOIS M. SAHYOUN Clerk of the Board of Supervisors County of San Joaquín, State of California | Leroy Ornellas Chairman Board of Supervisors County of San Joaquin State of California |
| By(SEAL) Deputy Clerk | |

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN JOAQUIN STATE OF CALIFORNIA

_R_09-333

CORONER REPORT AND REMOVAL FEES

WHEREAS, the Coroner's Office imposes a fee for a copy of a Coroner Report after the first is provided to next of kin at no charge; and

WHEREAS, this fee is equal to the cost of providing the service; and

WHEREAS, California law allows the Coroner to recover its actual cost in removing a body from the place of death and keeping the body until its release; and

WHEREAS, the County's cost to provide these services has increased and are not equal to the fees being charged;

NOW, THEREFORE, BE IT RESOLVED, that the Coroner Report fee is increased from \$16 to \$25 per report and the Removal fee is increased from \$100 to \$250 per decedent effective July 1, 2009.

6/25/09 PASSED AND ADOPTED _ by the following vote of the Board of Supervisors, to wit: Villapudua, Bestolarides, Vogel, Ruhstaller, Ornellas AYES: None NOES: None ABSENT: **Leroy Ornellas** ATTEST: LOIS M. SAHYOUN Clerk of the Board of Supervisors Leroy Omellas Chairman County of San Joaquin, Board of Supervisors State of California County of San Joaquin State of California By_ Caroline Junco

Deputy Clerk

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN JOAQUIN STATE OF CALIFORNIA

R_09-333

CORONER REPORT AND REMOVAL FEES

WHEREAS, the Coroner's Office imposes a fee for a copy of a Coroner Report after the first is provided to next of kin at no charge; and

WHEREAS, this fee is equal to the cost of providing the service; and

WHEREAS, California law allows the Coroner to recover its actual cost in removing a body from the place of death and keeping the body until its release; and

WHEREAS, the County's cost to provide these services has increased and are not equal to the fees being charged;

NOW, THEREFORE, BE IT RESOLVED, that the Coroner Report fee is increased from \$16 to \$25 per report and the Removal fee is increased from \$100 to \$250 per decedent effective July 1, 2009.

6/25/09 PASSED AND ADOPTED by the following vote of the Board of Supervisors, to wit:

Villapudua, Bestolarides, Vogel, Ruhstaller, Ornellas

None

AYES:

NOES:

ABSENT:

None

ATTEST: LOIS M. SAHYOUN

Clerk of the Board of Supervisors County of San Joaquin, State of California

Neroy Ornellas Chairman Board of Supervisors County of San Joaquin State of California

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Exhibit B

May 10, 2023 San Joaquin County Office of Medical Examiner Audit of Fees

Office of the Auditor-Controller - Internal Audit San Joaquin County

San Joaquin County Office of the Medical Examiner Audit of Fees

Based on Proposed Budget Data for the Period: July 1, 2023 through June 30, 2024 Report Date: April 7, 2023 Issue Date: May 10, 2023



Jeffery M. Woltkamp, CPA Auditor-Controller

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San Joaquin County Office of the Medical Examiner Audit of Fees

Based on proposed budget data for the period July 1, 2023 through June 30, 2024

Internal Auditor's Report

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Summary

Background

On October 10, 2018, the San Joaquin County Auditor-Controller's Office (ACO) issued a report on the audit of fees for the Sheriff-Coroner, in which it recommended increases for each of its five user fees. Three of these fees had not been updated since 2013, and two since 2009. That report was based upon the existing structure as one unified department.

On May 15, 2018, prior to the report issuance, the San Joaquin County Board of Supervisors (BOS) adopted Board Order B-18-292 and Ordinance 4507, abolishing the Office of Coroner and establishing the Office of the Medical Examiner (OME). The OME would be a separate division within the Health Care Services Agency, responsible for determining the circumstances, cause, and manner of all deaths falling under its jurisdiction, including sudden, unattended, unusual, violent or accidental deaths. However, until it became fully operative, the OME would function as a hybrid system, with the administrative and investigative duties continuing to be executed by the staff of the Coroner's Office. Because of this, the ACO's report recommended that those existing fees be reexamined once the OME was fully staffed and ready to assume the duties set forth in the Ordinance. The Sheriff-Coroner concurred and did not request a fee increase during the County Fee Hearings in June 2019.

Beginning in July 2019, the OME began operations by recruiting a Chief Medical Examiner and building staff as recommended by the County's consultant. By January 2022, while still not fully staffed, it was able to fully transition investigations from the Sheriff's Office and began handling 100% of the County's death call volume. Then based upon a full calendar year of documented case volume and average hours spent per fee type, it was ready for the fee study suggested above.

In March 2023, the ACO began a fee audit at the request of the OME. This report is the result.

Audit Criteria, Objectives, Scope, and Methodology

Criteria

- County government is prohibited from charging more than actual costs.
- Failure to increase special revenue rates to keep pace with increased costs deprives the County of resources required to cover service costs.
- Because charges for services not set by statute must be based on actual costs, the costs that support County fee programs must be periodically reviewed.

Office of the Medical Examiner

3 | Page

Objectives

The objectives of the audit were:

- 1. To assist the OME in understanding the computation methodology for existing fees from Sheriff-Coroner and how the factors might differ from OME's operations;
- 2. To assist the OME in documenting and verifying the components for computing OME's actual costs of fees; and
- 3. To assist the OME in determining whether the cost of an existing fee should be adjusted for the 2023/24 Budget Year.

Scope & Methodology

Our audit focused on the five fees appearing on the OME's current fee schedule, as follows:

- Fee 1 Removal
- Fee 2 Autopsy
- Fee 3 Medical Examiner Investigation
- Fee 4 Report, next of kin, first copy
- Fee 5 Report, other

Methodology utilized to complete this audit included:

- Gaining an understanding of the components of the OME's existing fees;
- Documenting the basis for each fee, i.e., actual cost, set by statute, discretionary;
- Utilizing a standardized format, performing independent computations using Fiscal Year 2023/24 Proposed Budget information along with pertinent operational data from OME:
- Comparing results to existing fees for reasonableness in amount and methodology;
 and
- Discussing preliminary comparison with the OME to verify and validate amounts and/or recommend fee adjustments where applicable.

Audit Results and Recommendations

Current Fees Versus OME Actual Costs

- 1. As illustrated in Exhibit A, the actual unit costs independently computed by the ACO were greater than the current fees charged for four fees:
 - o Removal
 - o Autopsy
 - o Report Next of Kin
 - o Report Other

Office of the Medical Examiner

The FY 2023-24 effect of these variances would total a deficit to the County of \$(1,638,581.25), if volumes for each fee were the same as in calendar year 2022. We recommend that the OME consider future increases to these fees, where reasonable.

2. ACO's computed actual cost of the Medical Examiner Investigation fee was \$45.63 less than the current fee of \$813.00. The annual effect at 2022 actual volume would be a surplus of \$156,911.06. We recommend that the OME propose a decrease to this fee.

Management's Response

The Office of the Medical Examiner (OME) has reviewed the report and concurs with the conclusions of the ACO. Four out of the five fees should be increased (Removal, Autopsy, Report – Next of Kin, and Report – Other), and the Medical Examiner Investigation fee should be decreased. The OME wishes to thank members of the ACO who participated in the audit with a great deal of professionalism and expertise.

Conclusion

The ACO worked with the OME to analyze the actual costs of five fees and compare them to existing fees inherited from the Sheriff-Coroner. As a result, the ACO is recommending increases for four out of five of the fees and a decrease to the Medical Examiner Investigation fee.

Exhibit A - Fee Comparison - Current to Actual Costs

| Fee # | Fee Type/Description | Current Fee | Total Cost per Unit | Surplus / (Deficit) per Unit | Surplus / (Deficit) as a % of Current Fee | Annual Volume | Revenue at Current Fee | Total Computed Cost | Surplus / (Deficit) - Annual |
|-------|----------------------------------|-------------|------------------------|---------------------------------|---|------------------|---------------------------|---------------------|---------------------------------|
| 1 | Removal | \$352.00 | \$ 672.14 | (\$320.14) | -91% | 1097 | \$386,144.00 | \$ 737,335.36 | (\$351,191.36) |
| 2 | Autopsy (Internal & External) | \$1,676.00 | \$ 3,031.51 | (\$1,355.51) | -81% | 928 | \$1,555,328.00 | \$ 2,813,239.33 | (\$1,257,911.33) |
| 3 | Medical Examiner Investigation | \$813.00 | \$ 767.37 | \$45.63 | 6% | 3439 | \$2,795,907.00 | \$ 2,638,995.94 | \$156,911.06 |
| 4 | Report, next of kin, first copy | \$0.00 | \$ 100.12 | (\$100.12) | N/A | 156 | \$0.00 | \$ 15,618.39 | (\$15,618.39) |
| 5 | Report, other | \$25.00 | \$ 114.42 | (\$89.42) | -358% | 155 | \$3,875.00 | \$ 17,735.17 | (\$13,860.17) |

Exhibit B - OME Fee Comparison Graph

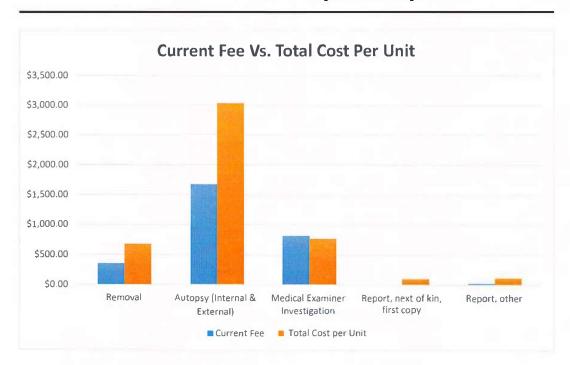


Exhibit C

November 27, 2023 San Joaquin County Memorandum



Office of the Medical Examiner

A Division of Health Care Services Agency

Michael Hunter, M.D. Chief Medical Examiner
Paul Graves, Operations Administrator

November 27, 2023

Board of Supervisors County Administrative Building Stockton, CA 95202

Conduct Public Hearing and Approve Fee Revisions for the Office of the Medical Examiner, Effective January 9, 2024

RECOMMENDATION:

It is recommended that the Board of Supervisors adopt by resolution amended fees for the Office of the Medical Examiner (OME), effective January 9, 2024.

REASON FOR RECOMMENDATION:

The Office of the Medical Examiner will be presenting proposals for fee and rate changes during the public hearing. Below is a summary of the fee requests that will be presented:

| Fee Type | Current Fee | ACO Calculated Fee | OME Proposed | % Change |
|-----------------------|-------------|-----------------------|-----------------|--------------|
| | | | Fee eff. 1/9/24 | |
| Removal | \$352 | \$672 | \$427 | 21% increase |
| Autopsy | \$1,676 | \$3,031 | \$3,031 | 81% increase |
| Investigation | \$813 | \$767 | \$767 | 6% decrease |
| Report (Next of Kin) | \$0 | \$100 | \$0 | No Change |
| Report (Others) | \$25 | \$114 | \$25 | No Change |
| Body Storage, per day | \$45 | This fee was not | \$45 | No Change |
| after 5 business days | | included in the scope | | |
| | | of the audit | | |

The Auditor-Controller's Office (ACO) worked with the OME to analyze the actual cost of five services and compared them to existing fees inherited from the Sheriff-Coroner. The five fees examined were:

- Removal: Decedent meets the criteria in California Government Code 27491 and/or Health and Safety Code 102850 and is ordered removed from the place of death to the Forensic Autopsy Facility for a medical examination to assist with determination of cause and manner of death.
- Autopsy: A fee charged when it is necessary to conduct an autopsy to determine cause

and manner of death of an inmate coming from the California Health Care Facility or when SJGH officials request an autopsy for informational or training purposes.

- Investigation: Charged to the California Health Care Facility, a prison hospital in San Joaquin County for a death investigation, when the decedent is removed to the Forensic Pathology Facility for a medical examination.
- Report (next of kin): A copy of a Medical Examiner's report issued to the person who has been determined to be the legal next of kin as defined by California Health and Safety Code 7100.
- Report (all other requests): A copy of a Medical Examiner's report requested by any person other than the legal next of kin.

Based on its audit, the ACO is recommending increases for four out of the five fees above, and a decrease to the Medical Examiner Investigation fee.

The OME reviewed the report recommendations and concurs with some of the conclusions of the ACO. Two of the five fees should be increased, Removal and Autopsy. The Medical Examiner Investigation fee should be decreased and the Report (next of kin) should remain at zero cost. The OME, however, believes two of the proposed fees, the Removal fee (\$672) and Report fee (\$114) will be viewed as excessive by the public. If the public and/or funeral homes reject the fee increases, the OME could see a significant rise in cases classified as indigent. The indigent program is completely subsidized by the County.

The following five California counties charge the highest Body Removal fees in the State: San Mateo (\$486), Inyo (\$450), Alameda (\$400), Los Angeles (\$400), Sacramento (\$400). The average of the five fees charged by the aforementioned counties is \$427. The OME recommends raising the fee to \$427 instead of \$672 as calculated by the ACO. This would result in a portion of the cost of the service being subsidized by the general fund, as full cost recovery will not be achieved.

The OME currently charges \$25 for copy of a Medical Examiner report (all others), which is not associated with a free copy provided to the legal next of kin when requested. A 58-county study determined the median fee charged in all 58 counties is \$13. San Joaquin County's Report fee of \$25 lands at the 70th percentile. The OME recommends maintaining the current fee of \$25 instead of raising it to \$114, which would result in a 356% fee increase. This results in a portion of the cost of the service being subsidized by the general fund, full cost recovery would not be achieved.

Finally, the OME recommends maintaining the Medical Examiner Report fee (next of kin) to remain zero cost to the family member requesting a copy of the report. This would result in the full cost of this service being fully subsidized by the general fund.

FISCAL IMPACT:

Fee changes are projected to generate the following increases/(decreases) in revenue based on calendar year 2022 volume:

Removal: \$81,225Autopsy: \$5,420Investigation: (\$46)

The net fiscal impact is a projected annual increase in revenue of \$86,599.

ACTION TO BE TAKEN FOLLOWING APPROVAL:

Upon approval of the Board of Supervisors, the fee revisions will be implemented.

Sincerely,

GREG DIEDERICH, Director Health Care Services

Reviewed by County Administrator's Office: Reviewed by County Counsel's Office:

Jennifer an Steyn 12/19/2023 Quendrith L. Macedo 12/19/2023

Exhibit D

November 27, 2023 Removal and Report Fee Schedules

| | 0 | California Counties - Removal and Report Fee Schedules | Removal and Repo | rt Fee Schedule | S |
|----|--------------|--|------------------|-----------------|---------------|
| | COUNTY | REMOVAL FEE | REPORT FEE | PHONE | POPULATION |
| _ | Alameda | \$400.00 | \$5.00 | 510-382-3000 | 1,733,977.00 |
| 7 | Alpine | \$300.00 | \$6.00 | 530-694-2231 | 1,213.00 |
| က | Amador | \$0.00 | \$0.00 | 209-223-6500 | 41,188.00 |
| 4 | Butte | \$150.00 | \$36.00 | 530-538-7404 | 209,121.00 |
| 2 | Calaveras | \$100.00 | \$10.00 | 209-736-4552 | 45,205.00 |
| 9 | Colusa | \$0.00 | \$10.00 | 530-458-0207 | 21,965.00 |
| 7 | Contra Costa | \$267.00 | \$26.00 | 925-313-2850 | 1,200,997.00 |
| ∞ | Del Norte | \$0.00 | \$0.00 | 707-464-4191 | 27,482.00 |
| တ | El Dorado | \$300.00 | \$10.00 | 530-642-4700 | 194,224.00 |
| 19 | Fresno | \$100.00 | \$84.55 | 559-600-8670 | 1,032,114.00 |
| 7 | Glenn | \$0.00 | \$0.25 | 530-934-6441 | 29,157.00 |
| 12 | Humboldt | \$100.00 | \$35.00 | 707-445-7251 | 137,015.00 |
| 13 | Imperial | \$100.00 | \$90.00 | 442-265-2053 | 181,253.00 |
| 4 | Inyo | \$450.00 | \$25.00 | 760-873-4266 | 19,157.00 |
| 15 | Kern | \$100.00 | \$15.00 | 661-868-0100 | 930,115.00 |
| 16 | Kings | \$175.00 | \$25.00 | 559-852-2874 | 152,336.00 |
| 17 | Lake | \$250.00 | \$0.00 | 707-262-4215 | 69,213.00 |
| 18 | Lassen* | \$0.00 | \$15.00 | 530-251-8013 | 32,082.00 |
| 19 | Los Angeles | \$400.00 | \$67.00 | 323-343-0755 | 10,072,629.00 |
| 20 | Madera | \$150.00 | \$55.00 | 559-675-7774 | 157,872.00 |
| 21 | Marin | \$360.00 | \$5.00 | 415-473-6043 | 265,294.00 |
| 22 | Mariposa | \$0.00 | \$0.00 | 209-966-3615 | 16,795.00 |
| 23 | Mendocino* | \$0.00 | \$10.00 | 707-463-4421 | 92,729.00 |

| 24 | Merced | \$100.00 | \$60.00 | 2093857369 x0 | 288,825.00 |
|----|-----------------|----------|---------|-----------------|--------------|
| 25 | Modoc* | \$0.00 | \$0.00 | 530-233-4416 | 8,403.00 |
| 26 | Mono* | \$0.00 | \$0.00 | 760-932-7549 x3 | 12,892.00 |
| 27 | Monterey | \$180.00 | \$10.30 | 831-755-3795 | 446,229.00 |
| 28 | Napa | \$0.00 | \$15.00 | 707-253-4256 | 138,481.00 |
| 29 | Nevada* | \$0.00 | \$10.00 | 530-265-1321 | 103,285.00 |
| 30 | Orange | \$318.00 | \$0.75 | 714-647-7400 | 3,240,017.00 |
| 31 | Placer | \$325.00 | \$35.00 | 916-409-8253 | 421,632.00 |
| 32 | Plumas* | \$0.00 | \$15.00 | 530-283-6375 | 19,724.00 |
| 33 | Riverside | \$320.00 | \$23.00 | 951-443-2300 | 2,486,747.00 |
| 34 | Sacramento | \$400.00 | \$22.00 | 916-874-9320 | 1,634,936.00 |
| 35 | San Benito | \$210.00 | \$15.00 | 831-801-8970 | 666,891.00 |
| 36 | San Bernardino | \$283.00 | \$11.00 | 909-387-2978 | 2,225,586.00 |
| 37 | San Diego | \$280.00 | \$6.00 | 858-694-2895 | 3,359,630.00 |
| 38 | San Francisco | \$0.00 | \$47.00 | 415-641-3600 | 894,584.00 |
| 39 | San Joaquin | \$352.00 | \$25.00 | 209-468-4300 | 807,412.00 |
| 40 | San Luis Obispo | \$0.00 | \$0.00 | 805-781-4513 | 286,261.00 |
| 41 | San Mateo | \$486.00 | \$15.00 | 650-312-5562 | 778,239.00 |
| 45 | Santa Barbara | \$100.00 | \$30.00 | 805-681-4145 | 455,528.00 |
| 43 | Santa Clara | \$210.00 | \$8.00 | 408-793-1900 | 1,982,645.00 |
| 44 | Santa Cruz | \$300.00 | \$35.00 | 831-454-7790 | 273,405.00 |
| 45 | Shasta | \$100.00 | \$1.00 | 530-225-5551 | 183,634.00 |
| 46 | Sierra* | \$0.00 | \$40.00 | 530-289-3700 | 3,236.00 |
| 47 | Siskiyou* | \$0.00 | \$0.00 | 530-842-8300 x6 | 43,830.00 |
| 48 | Solano | \$297.00 | \$5.00 | 707-784-7500 | 465,536.00 |

| 49 | Sonoma | \$388.00 | \$0.00 | 707-565-5070 x5 | 490,357.00 |
|----|------------|----------|---------|-----------------|------------|
| 50 | Stanislaus | \$175.00 | \$2.00 | 209-567-4480 | 564,404.00 |
| 51 | Sutter | \$350.00 | \$1.00 | 530-822-7307 | 101,103.00 |
| 52 | Tehama | \$100.00 | \$0.00 | 530-527-1130 | 66,540.00 |
| 53 | Trinity* | \$0.00 | \$15.00 | 530-623-2611 | 16,811.00 |
| 54 | Tulare | \$0.00 | \$20.00 | 559-687-7000 | 482,399.00 |
| 22 | Tuolumne | \$230.00 | \$25.00 | 209-533-5855 | 55,698.00 |
| 26 | Ventura | \$0.00 | \$52.00 | 805-641-4400 | 849,999.00 |
| 57 | Yolo | \$225.00 | \$51.00 | 530-668-5292 | 221,068.00 |
| 58 | Yuba | \$195.00 | \$10.00 | 530-749-5147 | 84,401.00 |
| | AVERAGE: | \$165.97 | \$19.57 | | |

Exhibit E

January 9, 2024 County Resolution R-24-10

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN JOAQUIN STATE OF CALIFORNIA

RESOLUTION

R-24-10

Conduct Public Hearing and Approve Fee Revisions for the Office of the Medical Examiner, Effective January 9, 2024

WHEREAS, the Board of Supervisors of San Joaquin County did on December 12, 2023, after publication of the appropriate public notice, conduct a public hearing on proposed amendments to the Office of the Medical Examiner fees.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors does hereby adopt by resolution amended fees as follows for the Office of the Medical Examiner (OME), effective January 9, 2024.

| | Current | ACO Calculated | OME | |
|----------------------|---------|--------------------|-----------------|--------------|
| Fee Type | Fee | Fee | Fee eff. 1/9/24 | % Change |
| Removal | \$352 | \$672 | \$427 | 21% increase |
| Autopsy | \$1,676 | \$3,031 | \$3,031 | 81% increase |
| Investigation | \$813 | \$767 | \$767 | 6% decrease |
| Report (Next of Kin) | \$0 | \$100 | \$0 | No Change |
| Report (Others) | \$25 | \$114 | \$25 | No Change |
| Body Storage, per | \$45 | This fee was not | \$45 | No Change |
| day after 5 business | | included in the | | |
| days | | scope of the audit | | |

PASSED AND ADOPTED ______ January 9, 2024 , by the following vote of the Board of Supervisors, to wit:

AYES:

Canepa, Patti, Ding, Rickman, Villapudua

NOES:

None

ABSENT:

None

ABSTAIN:

None

Clerk of the Board of Supervisors County of San Joaquin State of California



Miguel A. Villapudua

MIGUEL A. VILLAPUDUA Chair, Board of Supervisors County of San Joaquin State of California

By. Rachél DeBord

Resolution Template 04/2019

Exhibit F

March 3, 2025 Petitioner's Request

03/202

Subject: California Public Records Act Request: SB1421/SB16 Follow Up Request | San Joaquin ME

To Whom It May Concern:

I request the release of "autopsy reports" and toxicology reports pursuant to the California Public Records Act, Gov't Code §§ 7920 et seq., California Penal Code §§ 832.7-832.8, and Art. 1, § 3(b) of the California Constitution. Penal Code § 832.7(b)(3) specifically lists "autopsy reports" as disclosable records. I seek copies of autopsy reports and toxicology records in your office's possession, regardless of who created them.

This request is for "autopsy reports" and toxicology reports for the deceased persons listed in the attached .csv who died as a result of an officer-involved shooting ("OIS") or other officer use-offorce incident resulting in death ("UOF" or "Unclear").

Please respond to this request in ten days, either by providing the requested information or providing a written response setting forth the specific legal authority on which you rely in failing to disclose each requested record, or by specifying a date in the near future to respond to the request. See Cal. Gov't Code § 7922.000 eq seq. Pursuant to section 7922.600, please disclose all reasonably segregable non-exempt information from any portions of records you claim are exempt from disclosure.

office provided these records free of charge. In response to a similar request submitted by me on 5/13/24, initially, the Medical Examiner's Office said it would charge "\$.10 per page up to 21 pages, Please also provide the total charge for these records. In past requests for autopsy reports (one sent on 1/30/23 by Lisa Pickoff-White of the California Reporting Project), the Medical Examiner's and \$.07 thereafter," then subsequently revised that charge to \$25 per autopsy report.

If your office intends to charge \$25 per report, please cite the basis for this charge.

If any records requested above are available in electronic format, please provide them in an electronic format, as provided in Govt. Code § 7922.570. To assist with the prompt release of esponsive material, we ask that you make records available to us as you locate them, rather than waiting until all responsive records have been collected and copied.

Thank you for your assistance with this routine request.

Sincerely,

Katey Rusch

Reporter, Investigative Reporting Program at UC-Berkeley

(510) 516-6277

20

20250303_MissingCases_SanJoaquinME.csv

20250303_MissingCases_SanJoaquinME (1)

| Incident Date | Case Type | Subject Name |
|---------------|-----------|--|
| 3/7/2016 | UOF | Abelino Cuevas-Cordova |
| 12/8/2021 | UOF, OIS | Angelo Michael Weitz |
| 7/15/2020 | UOF, OIS | Antwane Burris |
| 9/10/2015 | UOF, OIS | Austin Reid |
| 7/23/2020 | UOF, OIS | Chester Jenkins |
| 10/8/2023 | Unclear | Christian Panela |
| 2/15/2022 | Unclear | Christopher Stapelberg |
| 6/26/2018 | Unclear | David Gonzalez |
| 6/6/2019 | Unclear | David Magallon Buenrostro |
| 10/26/2023 | UOF, OIS | David Mitchell |
| 3/6/2018 | Unclear | Demetrio Guiterrez |
| 12/17/2019 | Unclear | Ebi Sualla |
| 1/16/2022 | UOF | Eric Gray |
| 1/20/2023 | Unclear | Gary Tindle |
| 2/20/2019 | UOF, OIS | Isaiah Avery Howard Sr. OR Isaiah Thomas |
| 12/2/2022 | Unclear | James Cade |
| 3/9/2021 | Unclear | Jeffrey Sandow |
| 11/14/2017 | UOF, OIS | Keian Jones |
| 8/17/2019 | Unclear | Malakai Fotu |
| 12/9/2022 | UOF | Miguel Magana Manzo |
| 2/10/2016 | Unclear | Naresh Kumar |
| 11/25/2022 | Unclear | Reginald Wilson |
| 1/10/2023 | UOF, OIS | Rico Ruiz Altimirano |
| 6/27/2022 | Unclear | Samuel Evola |
| 5/4/2019 | UOF, OIS | Saoun Pol |
| 5/14/2021 | UOF | Semir Mohesin Salah, Jr.' |
| 2/25/2021 | Unclear | Shain Cornelius Hog |
| 10/8/2020 | UOF | Shayne Sutherland |
| 2/9/2018 | Unclear | Silvia Gonzalez |
| | | |

| 2/28/2021 | UOF | Steven Crutchfield | |
|-----------|----------|-----------------------|--|
| 7/4/2016 | Unclear | Stevn Motquin | |
| 2/22/2022 | UOF, OIS | Tracy Gaeta | |
| 6/23/2019 | Unclear | Trent Davis | |
| 2/9/2022 | UOF | Waldric Vernode Ervin | |

Exhibit G

March 21, 2025 County Response to Petitioner's Request Email

Subject: RE: California Public Records Act Request: SB1421/SB16 Follow Up Request | San Joaquin ME

whether you only want portions of the records. As I indicated in previous correspondence, upon receipt of the fees, the Department will provide you with Your request was received in this Office on March 19, 2025. I have confirmed with the Coroner's Office that the cost per record in \$25.00 irrespective of

the identifiable records requested.

Quendrith Macedo

Deputy County Counsel

County of San Joaquin

44 North San Joaquin Street, Suite 67

Thought Sail Soudail Suicet, So

Stockton, California 95202

(209) 468-2980

THIS E-MAIL IS INTENDED ONLY FOR THE ADDRESSEE(S) AND MAY CONTAIN CONFIDENTIAL INFORMATION. IF YOU ARE NOT THE INTENDED RECIPIENT, YOU ARE HEREBY NOTIFIED THAT ANY USE OF THIS INFORMATION OR DISSEMINATION, DISTRIBUTION OR COPYING OF THIS E-MAIL IS STRICTLY PROHIBITED. IF YOU HAVE RECEIVED THIS E-MAIL IN ERROR, PLEASE NOTIFY THE SENDER IMMEDIATELY.

Exhibit H

August 22, 2024 County Email to Petitioner and Resolution R-24-10

BEFORE THE BOARD OF SUPERVISORS OF THE COUNTY OF SAN JOAQUIN STATE OF CALIFORNIA

RESOLUTION

R-24-10

Conduct Public Hearing and Approve Fee Revisions for the Office of the Medical Examiner, Effective January 9, 2024

WHEREAS, the Board of Supervisors of San Joaquin County did on December 12, 2023, after publication of the appropriate public notice, conduct a public hearing on proposed amendments to the Office of the Medical Examiner fees.

NOW, THEREFORE, BE IT RESOLVED that the Board of Supervisors does hereby adopt by resolution amended fees as follows for the Office of the Medical Examiner (OME), effective January 9, 2024.

| | Current | ACO Calculated | OME | |
|----------------------|---------|--------------------|-----------------|--------------|
| Fee Type | Fee | Fee | Fee eff. 1/9/24 | % Change |
| Removal | \$352 | \$672 | \$427 | 21% increase |
| Autopsy | \$1,676 | \$3,031 | \$3,031 | 81% increase |
| Investigation | \$813 | \$767 | \$767 | 6% decrease |
| Report (Next of Kin) | \$0 | \$100 | \$0 | No Change |
| Report (Others) | \$25 | \$114 | \$25 | No Change |
| Body Storage, per | \$45 | This fee was not | \$45 | No Change |
| day after 5 business | | included in the | | |
| days | | scope of the audit | | |

PASSED AND ADOPTED January 9, 2024, by the following vote of the Board of Supervisors, to wit:

AYES:

Canepa, Patti, Ding, Rickman, Villapudua

NOES:

None

ABSENT:

None

ABSTAIN:

None

Clerk of the Board of Supervisors County of San Joaquin State of California



Miguel A. Villapudua

MIGUEL A. VILLAPUDUA Chair, Board of Supervisors County of San Joaquin State of California

By. Rachél DeBord

Resolution Template 04/2019