

Merida Initiative on Regional Security Cooperation -- Mexico

Total and Accounts: Thousands \$(000)	Requested		
	Near-Term Funding	Supp FY 2008	Requested FY 2009
	28,620	500,000	450,000
Group I			
A. Counter-Narcotics, Counterterrorism and Border Security			
	9,340	305,277	238,305
1 Counter-Narcotics and Trafficking	1,000	208,300	120,200
* Radar and Aerial Surveillance		2,800	
<i>To refurbish and complete the equipping of 2 Citation surveillance aircraft for the Attorney General's Office</i>			
* Land and Maritime Interdiction	1,000	205,500	120,200
- Mexican Army/Air Force: SEDENA	1,000	105,500	20,200
Transport Helicopters, Training, Maintenance, Parts and Night Vision		104,000	
<i>Rapid-response troop capability and to support CN efforts of federal police/prosecutors</i>			
Mobile Gamma Ray Non-Intrusive Inspection			20,200
<i>Non-intrusive inspection equipment, Army checkpoints in Mexico's interior, complementing police</i>			
Ion Scanners		1,500	
<i>Hand-held ion scanners to detect drugs and precursors</i>			
Program Support - Transportation and Fees			
- Mexican Navy: SEMAR		100,000	100,000
Surveillance Platform (Planes) and Maintenance		100,000	100,000
<i>Fixed-wing airborne surveillance platforms, coordinated CN intercept force with SEMAR</i>			
2 Port, Airport, and Border Security	8,000	90,044	109,242
* National Migration Institute: INAMI	5,000	31,287	60,470
- Document Verification for Travelers and Software		2,081	4,729
<i>Equipment and computer infrastructure, facilitation at point of issuance and capture along Mexican southern border</i>			
* Mexican database for INAMI System for immigration Operations	5,000	13,000	39,535
<i>To expand and modernize the GOM immigration database</i>			
- Digitalization of Forms		10,808	10,808
<i>Funds to assist in the digitalization of immigration forms/permits</i>			
- Rescue and Communications Equipment and Training		5,398	5,398
<i>Equipment and training to assist Mexican immigration authorities in rescue and safety response along their southern border</i>			
* Mexican Communication and Transportation Secretariat: SCT		25,310	5,872
- Mexican Postal Service			597
<i>Security infrastructure for the Mexican postal service inspectorate to monitor activities in distribution centers</i>			
- Mexico City Airport Infrastructure			1,055
<i>Improvements to security and inspection capabilities at postal service facility at Mex City airport</i>			

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	Funding	Supp FY 2008	FY 2009
	28,620	500,000	450,000
- Ops Center Infrastructure			4,220
<i>Transport and related GPS tracking capabilities for mail distribution to thwart theft</i>			
- Panteco Distro Center Infrastructure		1,645	
<i>Surveillance and inspection systems to modernize key mail handling facility</i>			
- Secure Satellite Communications of National Security Agencies		23,573	
<i>Equipment, maintenance, and training to modernize and expand a secure GOM satellite system</i>			
- Ion Scanners		92	
<i>Scanning equipment for mail handling facilities</i>			
* Mexican Attorney General's Office: PGR OASISS	2,500	2,000	4,500
<i>To expand anti-TIP OASISS program to eastern half of US/MEX border; to modernize PGR email system</i>			
* Mexican Customs Gamma Ray, X-RAY, Non-Intrusive Inspection Equipment	500	31,447	38,400
<i>Non-intrusive inspection equipment/dogs for Customs - emphasis on interdicting arms trafficking</i>			
3 Operational Technology	340	7,933	8,864
* Mexican Intelligence Service: CISEN	340	7,933	8,864
- Databases: Maintenance, Training		3,044	
<i>To update and expand the interconnectivity of the GOM Intelligence Services database</i>			
- Secure Communication Network		1,555	
<i>Hardware, operating systems, training for updating CISEN's secure communications network</i>			
- Data Management and Forensic Analysis: Maintenance		3,334	1,350
<i>Funds to equip tactical interview rooms, as well as provide computer forensic and data analysis equipment</i>			
- Anti-Terrorist Training			3,000
<i>Counter-intelligence equipment (cameras, monitors, detectors) for CISEN's anti-terrorist training project</i>			
- Equipment for Detection and Handling of Explosives			1,514
<i>Specialized equipment for handling and defusing explosive devices, for CT mission</i>			
- Analysis Center	340		3,000
<i>Software data management and data analysis associated financial intelligence functions and law enforcement</i>			
Group II			
A. Public Security and Law Enforcement	595	56,107	158,500
1 Crime Prevention & Police Modernization		40,950	147,550
* Federal Police Force: SSP		29,950	147,550
- Transport Helicopters, Training, Maintenance and Parts			106,000
<i>To provide a rapid-response troop movement capability, in support to its CN efforts</i>			

Merida Initiative on Regional Security Cooperation -- Mexico

Total and Accounts: Thousands \$(000)	Near-Term Funding	Requested Supp FY 2008	Requested FY 2009
	28,620	500,000	450,000
- Surveillance Aircraft, Training, Maintenance, and Parts			10,000
<i>Light fixed-wing surveillance aircraft, to be used for general surveillance</i>			
- Mobile Gamma Ray Non-Intrusive Inspection		26,000	26,000
<i>Non-intrusive inspection equipment, for use throughout Mexico's interior, in cooperation with Army and Customs</i>			
- X-RAY Vans for Light Vehicles		3,200	4,800
- Canine Training		750	750
<i>Provides for establishing 90 new dog handler teams, to be used in inspections, in pursuit of CN mission</i>			
* PGR Security Improvements for Staff Investigating Criminal Organizations		6,000	
<i>Armored vehicles, bullet-proof vests and other means to protect investigators of DTO crime from assassination</i>			
* Financial Intelligence Unit: FIU Computer and Data Management		5,000	
<i>Expansion of secure infrastructure: software for data management and data analysis associated with financial intelligence functions and law enforcement</i>			
2 Drug Demand Reduction	595	15,157	10,950
National Network for Technological Transfers in Addictions		15,157	10,950
Programs supporting prevention, treatment, and rehabilitation	595		
Group III			
A Institution Building and Rule of Law	14,185	100,616	30,694
1 Improving the Criminal Justice System	11,135	85,616	23,379
* Rule of Law/Systemic Improvements in Justice Sector Institutions	5,730	60,738	5,500
* Courts Management and Prosecutorial Capacity Building		15,000	
- Prisons		3,000	1,500
- Strengthen Units on Anti-Gang, Anti-Organized Crime, Anti-Money Laundering		2,000	
- Asset Forfeiture		1,000	
- Police Professionalization/Enhancement		4,500	
- Evidence Preservation and Chain of Custody		2,000	2,000
- Victim and Witness Protection and Restitution		2,438	
- Enhanced security for officials combating organized crime	1,500		
- Institution Building and Rule of Law			2,000
- Extradition Training		2,000	
- Export controls/proliferation awareness training and outreach	230		
- PGR Constanza Judicial Processes Improvement and Coordination Initiative	4,000	28,800	
* Provide and Support PGR Forensics Laboratories	5,000	5,000	8,529
<i>Enhance long-term USG investment in the sole legal forensics institute at federal level</i>			
* Data Collection and Analyses	405	19,878	9,350

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Total and Accounts: Thousands \$(000)	Near-Term Funding	Requested Supp FY 2008	Requested FY 2009
	28,620	500,000	450,000
- PGR Case Tracking and Penal Process <i>Extends prior USG investment to "digitalize" all aspects of prosecutors' functions, to provide for case management system, across entire PGR</i>		13,128	7,600
- PGR CENAPI <i>Provides complete rebuilding of database structure, at new location, for PGR's data/intelligence analysis center</i>		5,000	
- PGR Link <i>Software for data management and data analysis associated with financial intelligence functions and law enforcement</i>	405		
- Maintenance for OASISS, CENAPI, and Link Analysis <i>Costs of two years of maintenance for above equipment, allowing time for title to transfer and GOM to incorporate in its own budget</i>		1,750	1,750
2 Anti-Corruption, Transparency, and Human Rights	3,050	15,000	7,315
<i>Help law enforcement and court institutions develop mechanisms to ensure due process and proper oversight and to respond to citizen complaints</i>			
* Stand Up Robust Polygraph Capability in SSP		2,000	
- Polygraph units <i>Support SSP development of means & capacity to vet entire federal police force</i>		2,000	
* Expand "Culture of Lawfulness" <i>Build on existing COL structure; extend its reach across more governmental entities</i>		500	315
* Encouraging Greater Transparency & Accountability	700	6,971	
- PGR Center for Receipt of Citizen Complaints		2,500	
- Clerk of the court system to track cases & pre-trial detentions	700		
- Reengineering of Human and Financial Resources Systems		2,471	
- Strengthen PGR/OIG & SSP/OPR <i>Work within MEX LEAs to develop internal systemic controls; equip and train investigators</i>		2,000	
* Promoting Human Rights	2,350	3,529	5,000
- Support for Civil Society Human Rights NGOs <i>Support to advance justice reform agenda</i>		1,029	2,000
- Criminal Justice System Reform <i>Promote transparent oral trials in six states via training for justice sector and civil society actors</i>	2,350		
- Support for Bar Associations & Law Schools		1,000	1,000
- Training for Police, Prosecutors & Corrections Officers		1,500	2,000
* Alternative Case Resolution		2,000	2,000
Group IV			
A. Program Support		37,000	22,500
ADDITIONAL DOMESTIC ACTIVITY SUPPORTED BY NEAR-TERM FUNDING			
ATF: Spanish language upgrade to eTrace firearms tracing system	4,500		

MERIDA INITIATIVE
PROGRAM DESCRIPTION REFERENCE DOCUMENT
MEXICAN SECURITY COOPERATION PLAN

FY 2008 Supplemental Request: \$500 Million

FY 2009 Budget Request: \$450 Million

Group I – Counternarcotics, Counterterrorism and Border Security

Budget Line Item: Group I
Counternarcotics, Counterterrorism, and Border Security
I. Counternarcotics and trafficking
Radar and Aerial Surveillance
Office of the Attorney General (PGR)

Program Name: Refurbish and complete equipping of 2 Citation surveillance aircraft for the Office of the Attorney General (PGR).

Funding Requirements: \$2,800,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will upgrade the sensors (radar, forward looking infrared [FLIR], computers, etc.), provide additional crew training, and improve airworthiness of the aircraft. The aircraft refurbishments will include engine overhauls, acquisition of spare engines, and structural repairs. Upgrading the sensors and addressing the airworthiness issues should extend the service life of these key interdiction aircraft for another 10-15 years.

Equipment:

The two Cessna Citation II 550s were acquired by the PGR in the early '90s. They are the same model of aircraft used by DHS/Customs and Border Protection. This model was selected because of its wide speed range (i.e., it can go slow with smaller aircraft, as well as overtake such higher performance turboprop aircraft as Beechcraft King Airs). End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Mexican Government Contribution:

PGR will provide the planes, crews and operational costs.

Impact of the program:

Interdiction is a major component of the Mexican strategy to meet the threat posed by organized crime, and maintaining an aerial tracking and intercept capability is key to its success. These two aircraft are the PGR's sole intercept and tracking platforms and are thus critical elements of an interdiction model that uses these planes to identify the target and then incorporates Mexico's fleet of transport helicopters to bring in additional support. These aircraft are mission-critical to

Mexico's interception of aerial trafficking and to reducing the flow of drugs, arms, or other illicit cargo across our shared border, greatly assisting in overcoming existing gaps in the coverage.

Budget Line Item: Group I
Counternarcotics, Counterterrorism, and Border Security
I. Counternarcotics and trafficking
Land and Maritime Interdiction
Mexican Army/Air Force (SEDENA)

Program Name: Eight Transport Helicopters (Bell 412 EP), Training, Maintenance, Parts, and Night Vision Equipment

Funding Requirements: \$104,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide the Mexican Air Force (SEDENA) with eight Bell Helicopter (BH) 412 EP medium-lift utility helicopters to support counternarcotics and counterterrorism missions. Most importantly, these helicopters will give the Mexican Air Force a complete squadron of BH 412 helicopters (the Mexican Air Force has four BH 412 helicopters on hand) that can provide mobility to rapid reaction forces.

Equipment:

The BH-412 is a medium lift utility helicopter with a capacity of up to 13 passengers, a range of 423 nautical miles, and a cruise speed of 130 nautical miles per hour (performance statistics are dependent on actual mission requirements and weather). The aircraft can also be configured for cargo operations, to include the use of an external sling. These aircraft will be equipped for day and night flight, as well as instrument flying and operations with night vision goggles. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The package includes logistics support (primarily spare parts and limited technical support) for two years for the eight helicopters in the package and the four Government of Mexico (GOM) helicopters already in service. Maintenance will be conducted by experienced SEDENA personnel. The aircraft will be flown by experienced Mexican Air Force pilots who will receive transition training (training experienced pilots to fly a new type of helicopter), which is included in the package. SEDENA will purchase fuel for the aircraft.

Mexican Government Contribution:

SEDENA will provide crews and fuel. In addition to four Bell 412s, SEDENA currently has about 20 Bell 212s, some of which are being phased out.

Impact of the program:

The BH-412 will improve SEDENA's ability to quickly deploy rapid reaction forces, which is essential for the successful interdiction of drugs, arms and persons. It will also complement the elements of the larger assistance package, which focus on improving Mexico's intelligence and law enforcement capability.

Budget Line Item: Group I
Counternarcotics, Counterterrorism, and Border Security
1. Counternarcotics and trafficking
Land and Maritime Interdiction
Mexican Army/Air Force (SEDENA)

Program Name: Army Mobile Gamma Ray Non-Intrusive Inspection Equipment. Army checkpoints within Mexico's interior region, complementing police efforts.

Funding Requirements: \$0 (FY 2008 Supplemental Request)
\$20,200,000 (FY 2009 Budget Request)

Program Description:

This program will provide SEDENA with mobile gamma ray non-intrusive inspection equipment (NIIE) to support interdiction efforts at interior checkpoints, in collaboration with the Secretariat of Public Security (SSP) Federal Police. SEDENA's logistical capabilities allow it to deny routes to traffickers in the most remote areas. SEDENA's role in interdiction fills a gap among Government of Mexico (GOM) law enforcement agencies

Equipment:

This package will provide mobile gamma ray NIIE for SEDENA. USG support will provide the latest technology, the same utilized by the DHS/CBP to maximize interoperability and joint tactical training. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The proposed package will include a standard maintenance package for the mobile gamma ray NIIE. Once the Original Equipment Manufacturer (OEM) maintenance ends, we expect that these units will be integrated into a national service maintenance program for all GOM NIIE planned to be created under the management of the Mexican Customs Service. SEDENA has already indicated the desirability of such a central facility and wants to count itself among its future clients.

Mexican Government Contribution:

SEDENA will provide crews and operational costs. SEDENA will operate in costly remote locations.

Impact of the program:

Providing SEDENA with additional NIIE will contribute to the effectiveness of the GOM's comprehensive interdiction strategy and support the expansion of NIIE operations throughout the country's interior, to detect and intercept flows of illicit goods and persons.

Budget Line Item: Group I
Counternarcotics, Counterterrorism and Border Security
I. Counternarcotics and Trafficking
Land and Maritime Interdiction
Mexican Army/ Air Force (SEDENA)

Program Name: Ion-Scanners

Funding Requirements: \$1,500,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide SEDENA with ion scanners (a type of non-intrusive inspection equipment or NIIE) to detect illicit drugs and precursors, as well as firearms, ammunition, and explosives. SEDENA's logistical capabilities allow it to deny routes to traffickers in the most remote areas. SEDENA's role in interdiction fills a gap among Government of Mexico (GOM) law enforcement agencies and use of ion scanners is necessary for Mexico to mount a robust interdiction system.

Equipment:

The ion scanners are molecular detectors capable of identifying both explosives and narcotics. These devices assist in making rapid, preliminary assessments of suspicious items that security forces could encounter while conducting routine or counternarcotics/counterterrorism operations. This technology, along with the totality of available information, permits informed decisions leading to the capture of more contraband and traffickers. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training

The proposed package will include a standard maintenance package for the ion scanners. Once the Original Equipment Manufacturer (OEM) maintenance ends, we expect that these units will be integrated into a national service maintenance program for all GOM NIIE planned to be created with the guidance of DHS/CBP and under the management of the Mexican Customs Service. SEDENA has already indicated the desirability of such a central facility and wants to count itself among its future clients. Department of Homeland Security office of Customs and Border Protection (DHS/CBP) can train on their proper tactical use.

Mexican Government Contribution:

SEDENA will provide crews and operational costs. SEDENA will operate in costly remote locations.

Impact of the Program:

The proposed ion scanners will contribute to the effectiveness of the GOM's comprehensive interdiction strategy and support the expansion of NIIE operations throughout the country's interior, in the pursuit of arms trafficking as well as other types of smuggling.

Budget Line Item: Group I

A. Counternarcotics, Counterterrorism, and Border Security

I. Counternarcotics and trafficking

Land and Maritime interdiction

Mexican Navy (SEMAR)

Program Name: Four Surveillance Platforms (CASA 235) and Maintenance

Funding Requirements: \$100,000,000 (FY 2008 Supplemental Request)

\$100,000,000 (FY 2009 Budget Request) \$50 M

Program Description:

This program will provide four CASA 235 maritime patrol aircraft to complement the seven CASA 212 aircraft currently operated by the Mexican Navy (SEMAR) and deny the use of the eastern Pacific and western Caribbean to transnational criminal organizations and terrorists. This request includes two CASA 235 aircraft in the FY 2008 supplemental and two in the FY 2009 budget request. In addition, the GOM is planning to purchase six CASA 235s on its own, to enable it to conduct maritime surveillance to complement land surveillance efforts by the Mexican Army, Air Force and Federal Police.

Equipment:

The CASA 235s will be equipped similarly to the CASA 235s presently entering service with the United States Coast Guard (USCG), so that SEMAR can use the same set of guidelines as the USCG. Using the same configuration will also allow for ready interoperability with the USCG and other USG systems. Key characteristics of the aircraft include a capability to conduct long-range patrols utilizing day and night sensors and radar. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The package includes logistics support (primarily spare parts and limited technical support) for three years. Maintenance will be conducted by SEMAR personnel who already have experience with similar aircraft (CASA 212). The aircraft will be flown by experienced Mexican pilots after transition training (training experienced pilots to fly a new type of airplane), which is included in the package. SEMAR will provide fuel.

Mexican Government Contribution:

SEMAR currently operates seven CASA 212 Maritime Patrol Aircraft; it intends to buy six Casa 235 during this Mexican Presidential Administration. SEMAR will also invest another \$100 million over the coming five years in ships (including fast interceptors and frigates) and land vehicles. SEMAR will provide crews and fuel for all aircraft.

Impact of the program:

The CASA 235s will fill the vacuum left by the retirement of three E2-C aircraft and enhance the ability of SEMAR to conduct long-range maritime patrols. This equipment will improve Mexico's maritime domain awareness and provide surveillance and coordination functions resulting in increased seizures and denial of the use of Mexican waters to transnational criminals and terrorists.

Budget Line Item: Group I
Counternarcotics, Counterterrorism and Border Security
2. Port, airport, and border security
National Migration Institute (INAMI)

Program Name: National Migration Institute (INAMI)

Funding Requirements: \$31,287,000 (FY2008 Supplemental Request)
\$60,470,000 (FY2009 Budget Request)

Program Description:

Currently there are 165 operational ports of entry (POEs) in Mexico (58 airports, 51 seaports and 56 land crossings). This program will help INAMI upgrade and expand its existing Integrated System for Immigration Operations (SIOM), which currently tracks only 80% of those who require registration upon arrival and none exiting the country.

The package will help INAMI build a robust Information Technology (IT) network to support many aspects of Mexican immigration verification and control operations across POEs, (some of which are located in remote areas) and internal check-points. It will also provide auxiliary equipment, including passport and fingerprint readers necessary to implement biometric standards, as well as communications, medical supplies, and search and rescue equipment to assist Mexican immigration authorities in rescue operations along Mexico's southern border. FY 2008 Supplemental funding would provide for the development of the hardware and software infrastructure necessary to support SIOM generally as well as the digitalization of forms and permits. FY09 Budget funding would support implementation of these programs to all POEs. Funding is requested over two years for rescue and communications equipment and training. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Mexican Government Contribution:

INAMI will provide personnel and operational costs.

Impact of the Program:

The IT requested will form the foundation for new and improved systems that will allow for the expansion of the INAMI's ability (incorporating biometric information and technology/standards) to track all persons entering and exiting

Mexico, via air, land and sea POEs, as well as at interior INAMI checkpoints. It will also be used to track the entries and exits of repatriated Central Americans. Additionally, the IT equipment will modernize internal immigration control and document issuance processes involving machine-readable documents to be used in immigrant registration and in the issuance of employment and residency permits, as well as developing biometric-based temporary working documents for Guatemalans working in southern Mexico. An up-graded SIOM will establish the links and related systems to enable appropriate information sharing with DHS/CBP, DHS/ICE, FBI, DEA, U.S. Marshal Service, ATF and law enforcement agencies in Central America.

Budget Line Item: Group I

Counternarcotics, Counterterrorism and Border Security

2. Port, airport and border security

Mexican Communication and Transportation Secretariat (SCT)

Program Name: Mexican Communication and Transportation Secretariat (SCT)

Funding Requirements: \$25,310,000 (2008 Supplemental Request)

\$5,872,000 (2009 Budget Request)

Program Description:

The Communication and Transportation Secretariat (SCT) provides the secure satellite communication network for law enforcement agencies to communicate operationally, cooperate and share information. It also administers Mexico's postal system (SEPOMEX), which too often is used to transport drugs and other illicit substances.

The bulk of the support to SCT will establish a redundancy in infrastructure to support its sole satellite-based secure telecommunications network for national security agencies. (The prior back-up capability collapsed with loss of the satellite upon which it depended in 2000). The support will also provide for the design of the next generation of Mexico's secure telecommunications network, and will allow for a major overhaul of SCT's infrastructure for system administration.

The remainder of the support proposed will be dedicated to improving the capability of the inspectors of SEPOMEX to screen mail (moving within Mexico as well as internationally) for drugs and other contraband. This program seeks to secure mail handling and distribution through enhancements of infrastructure and provision of security equipment (surveillance cameras, fingerprint readers, etc.) and fire detection/suppression equipment. Ion scanners will allow postal inspectors to detect explosives or narcotics at key points throughout the postal system. Additional support will provide non-intrusive inspection capabilities for analyzing the contents of cargo being transshipped through a major postal service bulk/parcel facility.

Equipment:

Support provided to SCT through the FY2008 Supplemental will provide the back-up secure satellite-based communications network, including the electronics needed to send/receive a secure signal via bandwidth rented on a commercial

satellite, bringing state-of-the-art enhancements (such as encryption capabilities) to the overall system. Support will also include technical assistance that help define Mexico's next generation of secure communications.

Support to SEPOMEX will provide equipment that will improve the safety and security of several key postal handling facilities. (The specific equipment will be selected based on the advice of subject matter experts from the U.S. Postal Service Inspectorate.) FY2008 Supplemental funding would provide SEPOMEX with portable ion scanners that would enhance its inspection capabilities; it would also provide sophisticated security and detection equipment for the Pantaco Distribution center (a key hub in SEPOMEX's delivery system). The FY09 resources would be used to equip the 120 new postal inspectors, provide sophisticated security and detection equipment for the SEPOMEX distribution center at the Mexico City airport and GPS tracking and other security equipment for SEPOMEX trucks that carry mail throughout Mexico's interior.

Maintenance and Training

The proposed package would include a standard maintenance package. In the case of the secure telecommunications system, it will extend coverage for a year beyond when the Original Equipment Manufacturer (OEM) maintenance ends. For the NIIE, the proposed package will include a standard two-year maintenance package for NIIE. Once the Original Equipment Manufacturer (OEM) maintenance ends, SEPOMEX will be required to provide for their maintenance as it would equipment it purchased with GOM funding.

Mexican Government Contribution:

SCT will provide site, personnel, and operational costs for these programs.

Impact of the program:

The satellite-based secure telecommunications network will provide a sustainable capability for the GOM to transmit voice, video and other data streams containing confidential information for use in law enforcement and other national security functions, maintaining operational security. It will provide for further development to keep pace with advances in secure communications. The secure telecommunications network will enhance communication and operational coordination among Mexican law enforcement agencies and will facilitate information sharing between Mexican and U.S. law enforcement. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

The package will modernize the GOM's central mail handling facilities. It will screen for illicit goods transiting the mail, while facilitating the flow of legitimate mail. The security enhancements and NIIE will give the Postal Service the means to test rapidly and definitively for traces of narcotics, explosives and other illicit substances in its mail, helping to restrict the movement of illicit goods, including across the U.S. border.

**Budget Line Item: Group I
Counternarcotics and Border Security**

2. Port, airport, and border security

Office of the Attorney General (PGR) OASISS

Program Name: PGR Operation against Smugglers (and Traffickers) Initiative on Safety and Security (OASISS)

Funding Requirements: \$2,000,000 (2008 Supplemental Request)
\$4,500,000 (2009 Budget Request)

Program Description:

The Operation against Smugglers (and Traffickers) Initiative on Safety and Security (OASISS), established in 2005, facilitates the sharing between prosecutors on both sides of the U.S.-Mexico border of physical records associated with networks of human traffickers operating along the border, helping prosecutors identify, investigate, prioritize and prosecute them. In September 2007, a prior USG-funded project completed the infrastructure needed to convert the physical exchange of records to a digital system that provides a secure information exchange process along most of the border from Tijuana to Ciudad Juarez. FY2008 Supplemental funding will provide the infrastructure needed to extend OASISS coverage to 100% of the U.S.-Mexico border from Tijuana to Matamoros. FY2009 Budget funds will enable a complete rebuild of PGR's email system to enhance security and enable it to handle a greater number of users and the transfer of larger files. (Adaptation to the basic software will later allow for it to be used on separate systems to handle similar information exchange regarding traffickers in arms and marijuana.) End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Mexican Government Contribution:

PGR will provide site, personnel, and operational costs.

Impact of the program:

This program will allow both governments to target cross-border criminal activity more effectively, thereby saving lives and yielding a safer and more secure border. Since the program's inception in 2005, more than 650 traffickers have been identified for prosecution using information shared between U.S. DHS/CBP and Government of Mexico PGR officials via OASISS. The proposed project will provide for the secure exchange of critical prosecutorial information across the

entire U.S.-Mexico border, which will result in improved coordination of enforcement operations across the two governments.

Budget Line Item: Group I
Counternarcotics, Counterterrorism, and Border Security
2. Port, airport and border security
Mexican Customs Service

Program Name: Customs Interdiction Efforts at Points of Entry: Non Intrusive Inspection Equipment and Canine Inspection

Funding Requirements: \$31,447,000 (FY2008 Supplemental Request)
\$38,400,000 (FY2009 Budget Request)

Program Description:

This program will provide Mexican Customs with additional non-intrusive inspection equipment (NIIE). This program will also provide enhanced training for dog/handler teams and kennels, as well as technical assistance to support the establishment of a dog/handler training academy for all civilian law enforcement agencies.

Equipment:

This package includes a variety of NIIE for Customs, including x-ray imaging technologies (to permit search for contraband in commercial conveyances with cargo, personally owned vehicles, carry-on baggage at airports, bus terminals and land ports of entry); Integrated Surveillance Intelligence Systems (ISIS) that compiles inspection data derived from the operations of the NIIE nationwide at one central location; gamma ray units for inspecting palletized air cargo; and, portable ion scanners for use anywhere. NIIE technologies will enable Customs to screen a targeted stream of commercial traffic while still facilitating the flow of legitimate trade, cargo and passengers. (The final purchase decisions will be made in close consultation with DHS/CBP.) FY08 and FY09 funding will be used to procure varied types of NIIE to support Customs enforcement operations, and to establish a service and maintenance system.

The support for the canine/handler academy will include equipment associated with healthy kennels (anti-bacterial tile, spray equipment, health apparatus, etc.) and the training of the dogs and their handlers (including classroom equipment and training mock-ups). FY08 and FY09 funding will be used to train up to 300 canine teams and provide up to 100 kennels.

Maintenance and Training:

The proposed package will include a standard maintenance package for the NIIE and funding for Mexican Customs to establish (with the guidance of DHS/CBP) a maintenance center (estimated \$6.5M) that will provide servicing for all units, after the manufacturer warranty period expires. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Mexican Government Contribution:

Mexican Customs already has fielded 41 fixed, gamma radiation Vehicle and Cargo Inspection Systems (VACIS) deployed at 16 of Mexico's 48 Ports of Entry (POEs), resulting in 33 percent coverage of POEs. Customs will also provide crews and operational costs.

Impact of the program:

The GOM's comprehensive interdiction strategy seeks to bring to bear as many actors as possible, across as broad an area as possible, in an integrated fashion, so as to deny traffickers easy movement throughout Mexico. The dogs (both the funding for a massive growth in the numbers of dog/handler teams and the resources to be dedicated to establishing Mexico's capability to eventually supply its own dog/handler teams) are simply another form of NIIE. The GOM's prior NIIE focus was oriented principally on coverage at its ports of entry; it is now interested in significantly expanding NIIE operations throughout the country's interior, in the pursuit of arms trafficking as well as other types of smuggling. The USG's provision of equipment, dog/handler teams and tactical training will complement the GOM's own substantial efforts, greatly enhancing its interdiction capabilities.

Budget Line Item: Group I

Counter-Narcotics, Counterterrorism and Border Security;

2. Operational Technology

National Security and Investigation Center (CISEN)

Program Name: National Security and Investigation Center (CISEN)

Funding Requirements: \$7,933,000 (FY2008 Supplemental Request)
\$8,864,000 (FY2009 Budget Request)

Program Description:

This program will help the Mexican Intelligence service (CISEN) bolster its capabilities to counter terrorism threats. A major revamping of its database infrastructure seeks to better integrate information captured from entry points by the Mexican Immigration Service (INAMI), retain relevant historic information developed by other Mexican law enforcement agencies (LEAs), and allow for rapid data retrieval, and analyses, including link analysis capabilities (tools used to sort intelligence data). FY 2008 Supplemental funding would provide new computer systems and architecture to be integrated into CISEN's existing data and telecommunications systems, as well as the capability for secure data sharing. FY 2009 would support equipping a newly established Analysis Center with data management and data analysis software that support financial intelligence functions and law enforcement investigation. FY09 budget funding would also support anti-terrorism training as well as explosive detection equipment and training in its use.

Equipment:

Equipment will include computer hardware, operating systems, training for updating secure communications, and computer site preparation costs. The telecommunications system linking the 18 ports of entry where CISEN is active with headquarters will include encrypted voice over internet protocol (VOIP); allow monitoring of interviews of suspect travelers in real-time from headquarters via secure voice and data systems; provide a wireless capability for transmission of data from portable units; and include the installation of biometric readers and fingerprint readers.* End-use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Forensic computer analysis equipment will allow CISEN technical experts to interpret digital evidence from computers seized in law enforcement operations. It will be interoperable with equipment used by other Mexican government agencies.

Equipment to support anti-terrorist training and explosives detection and handling will improve CISEN's ability to utilize such equipment and train personnel in its use.

End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The proposed package will include a standard two-year maintenance package for the various equipment, allowing CISEN time to absorb the maintenance costs into its own budget.

Mexican Government Contribution:

CISEN will provide site, personnel, and operational costs.

Impact of Program:

The system will integrate with CISEN's portal to *Plataforma Mexico*, the Government of Mexico's nationwide secure system for inter-connectivity among law enforcement agencies. In addition, the program will include hardware and software required to manipulate large databases to deduce links and other data beneficial to investigations. Through *Plataforma Mexico*, CISEN's new analysis capability will inform law enforcement operations within Mexico and those coordinated with the U.S., Central American and other regional partners.

Group II – Public Security and Law Enforcement

Budget Line Item: Group II

A. Public Security and Law Enforcement

1. Crime Prevention and Police Modernization

Federal Police Force: Secretariat of Public Security (SSP)

Program Name: Three Transport Helicopters (UH-60), Training, Maintenance, Parts, and Night Vision Equipment.

Funding Requirement: \$0 (FY 2008 Supplemental Request)
\$106,000,000 (FY 2009 Budget Request)

Program Description:

This program will provide the Secretariat of Public Security (SSP, the agency housing the newly-consolidated federal police force) with three UH-60 medium-lift utility helicopters to support a variety of counternarcotics and other law enforcement, and counterterrorism missions. These helicopters, with additional UH-60 helicopters the Government of Mexico is acquiring, will give the Federal Police the ability to react quickly throughout the country.

Equipment:

The UH-60 is a medium lift utility helicopter with a transport capacity of 15 to 20 passengers, a crew of four, a mission radius of 368 nautical miles, and a cruise speed of 145 nautical miles per hour (performance statistics are dependent on actual mission requirements and weather). The aircraft can also be configured for cargo operations, to include the use of an external sling. These aircraft will be equipped for day and night flight, as well as instrument flying and operations with night vision goggles. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The package includes logistics support (primarily spare parts and limited technical support) for two years for the three helicopters in this request and the UH-60 helicopters that the Government of Mexico will acquire. Maintenance will be conducted by SSP personnel who already have experience on other types of helicopters. The aircraft will be flown by Mexican Federal Police pilots who have experience flying other types of helicopters but will require additional training to fly this specific helicopter. This training is included in the package as is some training in tactical flying.

Mexican Government Contribution:

SSP is in the process of purchasing at least four UH-60 helicopters. SSP will provide crews and fuel for all helicopters. The UH-60s will be added to an existing fleet made up of 19 Hueys and 11 Schweizer aircraft inherited from the PGR.

Impact of the program:

The UH-60 will improve SSP's ability to quickly deploy rapid reaction forces, which is essential for the successful interdiction of drugs, arms and persons. It will also complement the elements of the larger assistance package, which focus on improving Mexico's intelligence and law enforcement capability. Improved law enforcement capability will help reduce the necessity of using the military to perform police functions.

Budget Line Item: Group II
A. Public Security and Law Enforcement
1. Crime Prevention and Police Modernization
Federal Police Force: SSP

Program Name: Surveillance Aircraft, Training, Maintenance, and Parts

Funding Requirements: \$0 (FY 2008 Supplemental Request)
\$10,000,000 (FY 2009 Budget Request)

Program Description:

This program will provide the Secretariat of Public Security (SSP) with three Cessna Caravan light surveillance and utility aircraft. These aircraft will conduct surveillance operations and a wide range of logistical missions in support of counternarcotics and counterterrorism operations. These aircraft will give the Federal Police the ability to monitor suspected drug activity, relay sensitive communications, and move personnel and equipment to remote areas.

Equipment:

The Cessna Caravan is a light utility airplane that can operate from short and unimproved airfields. In a logistics role, the Caravan can transport up to 14 passengers or 3,563 pounds of cargo. It can also be equipped with a sensor package for day and night surveillance operations. The aircraft can also be configured to relay communications, a key mission identified by the SSP. The Caravan has a cruise speed of 175 nautical miles per hour and a range of 972 nautical miles. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The package includes logistics (primarily spare parts and limited technical support) for two years for the three airplanes. Maintenance will be conducted by SSP personnel who already have experience on different types of aircraft. The airplanes will be flown by experienced SSP pilots who can fly other aircraft but will need additional training to fly this aircraft.

Mexican Government Contribution:

SSP will provide site, personnel, and fuel.

Impact of the program:

The airplane's outstanding versatility, day/night sensors, and ability to use relatively short and unimproved landing strips will give the Federal Police the logistical and intelligence flexibility that is often critical in counternarcotics operations. The extensive use of these aircraft in other countries has provided ample proof of their utility in support of law enforcement activities in harsh environments.

Budget Line Item: Group II

A. Public Security and Law Enforcement

1. Crime Prevention and Police Modernization

Secretariat of Public Security (SSP)

Program Name: Non-Intrusive Inspection Equipment and Canine Team Training.

Funding Requirements: \$29,950,000 (2008 Supplemental Request):

- \$29,200,000 for Non Intrusive Inspection Equipment;

- \$750,000 for Canine Training

\$31,550,000 (FY2009 Budget Request):

- \$30,800,000 for Non Intrusive Inspection Equipment;

- \$750,000 for Canine Training

Program Description:

This program will provide SSP (the Secretariat of Public Security, the agency controlling the newly consolidated federal police force) with Non-Intrusive Inspection Equipment (NIIE) to support interdiction efforts at interior checkpoints, complementing similar activities undertaken by the Army (SEDENA) and Customs. Designated the prime civilian law enforcement agency focusing on counternarcotics, the SSP requires a robust capacity in NIIE to support its interdiction efforts.

Equipment:

The program will provide Mobile Gamma Ray Non Intrusive Inspection Units, x-ray vans for light vehicles, and additional canine training. FY08 funding will be used to procure 13 mobile gamma ray NIIE, four x-ray vans for light vehicles, and training for 45 canine teams. FY09 funding will be used to procure an additional 13 mobile gamma ray NIIE, six x-ray vans, and training for another 45 canine teams. USG support will provide the latest technology, the same utilized by the DHS/CBP. This interoperability will allow DHS/CBP to train the SSP in the best tactical application of the NIIE. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Maintenance and Training:

The proposed package will include a standard two-year maintenance package for NIIE. Once the Original Equipment Manufacturer (OEM) maintenance

ends, SSP will be required to provide for their maintenance as it would equipment it purchased with GOM funding..

Mexican Government Contribution:

SSP already has seven mobile Vehicle and Cargo Inspection Systems (VACIS) NIIE, three of which were acquired with prior USG funding. SSP currently plans to purchase another 23 mobile gamma ray NIIE in the coming five years. SSP will also provide crews and operational costs.

Impact of the Program:

Providing the SSP with additional NIIE, including canine team training, will enhance the capability of the Federal Police to detect and intercept flows of trafficked arms, drugs, precursors, persons, and other illicit goods.

Budget Line Item: Group II

A. Public Security and Law Enforcement

1. Crime prevention and Police modernization

Program Name: Office of the Attorney General (PGR) Security Improvements for Staff Investigating Criminal Organizations

Funding Requirements: \$6,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

The program is designed to enhance overall protection of police and prosecutors by providing security equipment as required. This will include armored vehicles, bullet proof vests, radio communications equipment, for at-risk law enforcement personnel. In the past few years, hundreds of Mexican police officers have been killed in the line of duty, mainly due to organized crime elements tied to the ever expanding drug cartels in Mexico.

The security threat posed by the drug cartels in Mexico extends to the President of Mexico and his Cabinet. While the President and Cabinet members are afforded appropriate security to ensure their safety, additional equipment and training is needed to protect the second echelon of the at-risk PGR prosecutors targeted by the drug cartels. (This will complement already budgeted support being provided to the at-risk investigators of the Secretariat of Public Security.)

Equipment:

The project will provide at-risk prosecutors with up to 30 armored vehicles, approximately 200 protective vests/helmet sets, communication equipment and other safety-related equipment that will enhance overall security for PGR personnel directly involved in the prosecution of organized crime/drug trafficking organizations. End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Training:

Training in the proper use of this equipment will be an important part of this program to help PGR personnel maximize their protection and minimize the threat. Training under this program will complement VIP Protection training, which is ongoing at this time with the assistance of the State Department's Diplomatic Security Anti-Terrorism Assistance Program (ATA). ATA training has been

provided to the security details for both the Attorney General's (PGR) and the Minister of Public Security's (SSP) protection details and more training is planned for 2008.

Mexican Government Contribution:

PGR will provide personnel and operational costs. PGR already has armored vehicles and some protective gear.

Impact of the Program:

Prosecutors will be better able to pursue criminal cartels and build cases for conviction if they are better shielded from the recurring threats to their lives. Assassinations of law enforcement personnel have been increasing steadily in recent years. The government's commitment to protecting their law enforcement personnel will also send a clear message that this government is serious in its fight against the organized crime/drug trafficking organizations.

Budget Line Item: Group II
A. Public Security and Law Enforcement
1. Crime Prevention Police Modernization
Financial Intelligence Unit (FIU)

Program Name: FIU Computer and Data Management

Funding Requirements: \$5,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

The program will provide assistance for software/hardware to respond more effectively to the evolving nature of money laundering. A key part of the effort, to be coordinated and developed with Treasury's Financial Crimes Enforcement Network (FinCEN), will be to modernize the FIU's capabilities to process, analyze and correlate money flowing through the financial system to look for anomalies for further investigation. The FIU's recent naming as a national security agency and the GOM's even more recent passage of a Terrorist Financing Law only reinforce the important role the FIU has to play in the areas of counternarcotics and counterterrorism, supporting the coordinated efforts of Mexican and U.S. law enforcement agencies.

As Mexico expands its anti-money laundering and counterterrorism financing regime to extend compliance requirements to new reporting entities and mandate new reporting requirements such as those for international transfers, the volume of received reports is expected to grow significantly. Monitoring and analyzing this information will require better data bases and capabilities to share information with other financial regulatory and law enforcement agencies.

Equipment:

Upgraded software/hardware will enhance data management and analysis systems to include link analysis, query functionality, data analysis, production of reports, and graphic displays. Funding will cover hardware to implement the new system as well as equipment for additional staff.

A link between the FIU and *Plataforma Mexico*, the GOM's nationwide secure system for inter-connectivity among law enforcement agencies will help to facilitate information-sharing among GOM agencies and with international and foreign law enforcement organizations. End use monitoring will be implemented

to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Mexican Government Contribution:

The FIU has made initial investments in information technology that this program will build upon. The FIU will provide staff and operational costs.

Impact of the program:

Mexico's FIU has the sole responsibility to develop intelligence with regard to money laundering and terrorist financing, forming a key element in the matrix of GOM agencies pursuing these crimes. Strengthening its capabilities will enhance the FIU's ability to maintain, process, and analyze data in an expeditious and efficient manner; thereby directly benefit Mexican and USG law enforcement agencies working in concert with the FIU to counter money laundering undertaken by transnational criminal and terrorist organizations.

Budget Line Item: Group II
Public Security and Law Enforcement
2. Drug Demand Reduction
National Network for Technological Transfers in Addictions

Program Name: National Network for Technological Transfers in Addictions (RENADIC)

Funding Requirements: \$15,157,000 (FY2008 Supplemental Request)
\$10,950,000 (FY2009 Budget Request)

Program Description:

The National Council against Addictions (CONADIC) in the Secretariat of Health is responsible for promoting drug awareness, demand reduction and rehabilitation. The goal of demand reduction/rehabilitation is two fold: to raise public awareness of the threats that drugs present to society and to attend to those who have already succumbed to those dangers. The Government of Mexico (GOM) has requested that the USG support CONADIC's creation of a wide-area network (WAN) that virtually extends its services using web-based interconnectivity to more than 300 CONADIC sub-offices, as well as to state government and non-governmental organizations that pursue goals similar to those of CONADIC. The computer hardware will provide a distance learning platform for the entire country to facilitate training and technical assistance on drug prevention and treatment. This National Network for Technological Transfers in Addictions, referred to as RENADIC, will support CONADIC's successful programs with partner NGO's, both locally and nationally. RENADIC will enable increased collaboration on program development, increased collection of sociological data to better target programs, and a wider delivery of existing programs.

Equipment:

Funding will support the GOM's efforts to design, acquire and install a national data center, incorporating a network for massive storage and the various pieces required to manage and secure this database. The project will also provide the capability to support videoconferences and multicasts. Additionally, it will link connected users across the WAN to allow professionals to receive and participate in programming in real-time, even when scattered throughout the country. The project will also provide an appropriate package of original equipment manufacturer (OEM) warranties, as well as the basic maintenance and training required to make this package effective and sustainable.

Mexican Government Contribution:

CONADIC has made an initial investment in information technology, which this program would build upon. It is also in the process of using its \$70 million share of assets seized in 2007 to establish the more than 300 CONADIC local offices that RENADIC is to link. CONADIC will provide the program content to be transmitted by the WAN.

Impact of the Program:

This program will enable broad civil society and government action to increase drug awareness and combat addiction. The proposed geometric expansion of interconnectivity will help the federal government coordinate the demand reduction message being presented across all of Mexico, as well as allow it to receive updates directly from the regions on how the drug threat is evolving. RENADIC will also allow CONADIC to direct a nationwide campaign against methamphetamine and other addictions, an additional benefit that complements USG objectives.

Group III – Institution Building and Rule of Law

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Rule of Law/Systemic Improvements in Justice Sector Institutions

Program Name: Courts-Management and Prosecutorial Capacity Building

Funding Requirements: \$15,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide technical assistance in criminal court management and strengthen prosecutor office management and prosecutorial capacity.

Courts Management: Funding will support the development of a Clerk of Court system in high crime jurisdictions to help to standardize and centralize case administration and limit opportunities for corruption. The Clerk of Court system would generate reliable statistics on judicial, prosecutorial and public defense case loads, pre-trial detention rates and practices, and promote judicial efficiency.

Prosecutor Capacity Building: Assistance provided by U.S. and other prosecutors will focus on developing forensic, electronic and undercover evidence in complex cases involving organized crime, corruption, narcotics trafficking and financial crimes; and will include training and mentoring on electronic surveillance, undercover operations, informants and grant of immunity to cooperators, the use in court of forensic evidence and advanced technology to strengthen criminal cases, and policy and procedures manuals. This training is designed to build the capacity of the prosecutor's office in effectively and efficiently prosecuting complex criminal cases. Assistance will also focus on strengthening Mexican prosecutors' offices by identifying management reforms that would improve structure, organization and management; develop effective case and information management systems; and establish internal integrity policies and procedures.

Mexican Government Contribution:

The Courts and PGR are already investing heavily in designing new processes. These institutions face huge costs associated with the transition to oral trials.

Impact of the Program:

Enhancing the capacity and effectiveness of Mexican prosecutors will increase the conviction rate in complex criminal cases as well as improve the ability for US and Mexican law enforcement to work closely on combating transnational crime. This program will enhance the ability of prosecutors to effectively and efficiently secure convictions in court and protect individual rights with appropriate accountability. A more accountable, efficient, and transparent court system also will instill confidence in Mexican citizens and contribute to Mexico's long-term stability and prosperity. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Technical Assistance in Prison Management

Funding Requirements: \$3,000,000 (FY2008 Supplemental Request)
\$1,500,000 (FY2009 Budget Request)

Program Description:

This program will assist Mexico to improve the ability of its prison system to more effectively manage violent offenders and members of criminal networks. Mexico's prisons are plagued by overcrowding, with limited alternatives to incarceration. They face evolving challenges created by prisoners involved in narco-trafficking, gangs, and organized crime.

The final nature of the program will depend on initial assessments performed by an experienced team of correction officials, including U.S. Bureau of Prisons (US BOP) and Department of State personnel. Technical assistance and related equipment are needed to assist Mexico with ending the ability of violent gangs and organized crime leaders, to continue to exercise control and influence over Mexican domestic and trans-national criminal activities while incarcerated. Priority will be given to federal prisons, in which the most violent criminals are held. This mirrors the program already initiated in El Salvador and those due to begin in Guatemala and Honduras.

Funds provided in the FY 2008 Supplemental request will be spent on system assessments, hiring and deploying corrections trainers to Mexico, and to purchase the bulk of the training and operational equipment necessary to execute an effective, targeted program. Assessments will include all areas of the prison system. These assessments will gather and analyze information vital to creating a focused, goal-oriented program, which employs and deploys qualified subject matter experts and purchases the specialized equipment needed to advance the program.

Funds provided in the FY 2009 Budget request will be used to support continued deployment of the corrections trainers and advisors and purchase additional specialized equipment needed to carry the program to its end state.

End use monitoring will be implemented to ensure that the equipment will be used in accordance with U.S. and Mexican laws.

Training:

Training under this program will reach all levels of management, corrections officers and support personnel. Hands-on operational training will be given at appropriate locations, with a focus on train-the-trainer programs. Training will include regional visits by Mexican and U.S. officials to neighboring countries as well as to U.S. federal and state prisons.

Mexican Government Contribution:

SSP will provide staff and operational costs.

Impact of the Program:

This program will enhance the professionalism and effectiveness of Mexican prison officials, and provide them with effective tools and methodologies needed to monitor and interdict criminal activities operating within Mexican prisons. At the same time, it will enhance protections for the rights of prisoners and improve conditions for the Mexican prison population. It will also improve coordination with prison systems in the United States, which confine thousands of Mexican nationals who eventually will be returned to Mexico. It will also serve to build relationships between Mexican and U.S. prison officials.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Strengthening Units on Anti-Gang, Anti-Organized Crime & Anti-Money Laundering

Funding Requirements: \$2,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

The Secretariat of Public Security (SSP) is establishing or up-grading the capabilities of specific vetted units that cooperate with USG law enforcement agencies to address gangs, organized crime and money laundering. Expanded information-sharing between Mexico and the United States (and relevant Central American countries) will be a key component of this program. The USG is already assisting the Secretariat of Public Security's (SSP) efforts to bring in new recruits to populate the existing units. The anti-gang vetted unit would be especially important, due to the transnational activities of major gangs, which once mainly operated in large U.S. cities and Central America, but are now extending their influence up into southern Mexico and down into northern Mexico. The money laundering unit would support the newly broadened bilateral tactical cooperation in that area. The organized crime unit would cover many areas of common interest, including the international arms trafficking that supplies Mexican cartels. *Zet25?*

Funds will be used to ensure that these new and existing vetted units receive professional training, equipment and other forms of support. Purchases may include such items as communications systems, protective gear, computers, vehicles and specialized investigative devices (e.g., cameras and tracking equipment). Funds will also be used to expand support for existing vetted units which work with DEA and ICE on organized crime and money laundering.

Mexican Government Contribution:

SSP and PGR will provide staff and operational costs.

Impact of the Program:

This investment will provide GOM law enforcement entities with the proper tools to investigate and prosecute gang leaders, drug lords and cartel leaders. Cooperating U.S. law enforcement agencies will be able to improve the quality of

U.S. domestic investigations through an enhanced information exchange with Mexican counterparts. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Asset Forfeiture

Funding Requirements: \$1,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide training and assistance to support Government of Mexico (GOM) efforts to reform its asset forfeiture legislation and regulations which will enhance the capacity of the GOM to seize the assets of criminal organizations, and develop a comprehensive plan for asset management and disposition.

Specifically, USG law enforcement agencies would:

1. Help the GOM develop appropriate legislation on both conviction-based and non-conviction-based forfeiture, including legislation on forfeiting assets that have been used to commit crimes or which are the proceeds of crime, and increasing international cooperation with regard to forfeiture.
2. Advise on developing an effective asset management program and determining the current capabilities and weaknesses of the asset forfeiture fund. The program and subsequent training could focus on pre-seizure planning, asset inventory, valuation, custody and maintenance, interlocutory sales, restitution and asset sharing. Assistance would also provide guidance on implementation of the plan, which would encompass an asset tracking system, generation of reports, and auditing to ensure accountability.
3. Advise on developing a GOM training program on financial investigations and implementation of asset forfeiture laws for investigators, prosecutors and judges.
4. Provide computers and other equipment for investigations and implementation.

Mexican Government Contribution:

PGR and SSP will fund personnel and operational costs.

Impact of the Program:

The proposed program will strengthen GOM's legal regime, enhance its ability to implement asset forfeiture laws effectively, and sustain ongoing operations to combat transnational crime. The program will strengthen existing GOM capabilities, by introducing internationally accepted techniques and best practices for seizing, freezing, and forfeiting proceeds and instrumentalities of crime and will improve its capacity to manage and dispose of seized and forfeited property. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Police Professionalization and Training Program

Funding Requirements: \$4,500,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will expand training both for newly created units and for expanded existing units in the Office of the Attorney General (PGR), to various State Attorneys' General Offices (in partnership with the PGR) and to the Secretariat of Public Administration (the Mexican federal anti-corruption agency). It also will provide training to the newly consolidated and expanding federal police force, which answers to the Secretariat of Public Security (SSP).

SJA - Emphasizing a train-the-trainer approach will maximize the long-term impact of training. Training collaborations with U.S. law enforcement agencies will be extended to their counterparts at all levels of government. Training will usually draw on the expertise of current or retired officers of U.S. law enforcement agencies, as well as the expertise of other subject matter experts. Such training would include basic criminal investigative techniques and ethics for the thousands of investigators SSP expects to recruit over the coming years. It also would be used to train middle managers on how best to absorb the skills being brought to the job by these recruits. Other training would include anti-corruption investigative techniques, to be provided to the Office of Inspectors General of the respective institutions.

Mexican Government Contribution:

GOM agencies will provide site, staff, and operational costs.

Impact of the Program:

More and better trained prosecutors and police are essential to the GOM's strategy against drug trafficking and organized crime and will help to build strong law enforcement cooperation between Mexico and the United States. This program will create a solid foundation for basic recruit and specialized investigative training, which will in turn enhance the operational capacity of Mexican law enforcement entities. Technical assistance provided by the USG will

help investigative units develop standard operating procedures that will ensure well-trained prosecutors and investigators can work at peak efficiency. Training will also be directed at establishing the means within the Mexican law enforcement establishment to attack misfeasance and malfeasance.

We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Evidence Handling and Chain of Custody

Funding Requirements: \$2,000,000 (FY 2008 Supplemental)

\$2,000,000 (FY 2009 Budget Request)

Program Description:

This program will provide training for the justice sector personnel (prosecutors, public defenders, judges, investigators and police at the federal, state and local levels) in new procedures in the following areas:

1. Securing the crime scene to minimize contamination;
2. Seizing evidence properly;
3. Securing the chain of custody;
4. Maintaining records to prove the chain of custody; and
5. Court testimony regarding chain of custody procedures.

FY2008 Supplemental funding will provide expert technical support to Mexico as it drafts codes of criminal procedures, develops custodial policies and procedures to set minimum federal standards that will also be maintained at the state level. The USG will send forensic experts, judges, prosecutors, police and court personnel to assist in developing and enhancing best practices for crime scene management, evidence seizure and evidence collection and storage. Funding requested under the FY 2009 Budget would support the development of training to promote country-wide implementation of the new laws, standards and procedures. The train-the-trainer approach will include study exchanges between Mexican law enforcement, forensic and court officials and U.S. counterparts.

Office of the Attorney General (PGR) forensic laboratories will assume a lead role in the preservation and collection of evidence program as part of their efforts to adhere to international standards (ISO 17025).

Mexican Government Contribution:

The various Mexican institutions involved (PGR; federal and state courts; and federal, state and local police) will fund equipment, provide personnel and cover operational costs.

Impact of the Program:

Improved crime scene management, evidence collection and preservation, and courtroom testimony will enhance the ability to effectively and transparently prosecute criminals, decreasing the likelihood of traffickers escaping prosecution while ensuring due process and adherence to international human rights standards. In addition, this support will strengthen the ability of both countries' law enforcement to use evidence collected in either country.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Victim and Witness Protection and Restitution

Funding Requirements: \$2,438,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide technical assistance to help Mexican prosecutors' offices develop an effective witness/victim protection program at the state and federal level. USG experts, including USDOJ and U.S. Marshals Service, will work with their Mexican counterparts at the state and federal level to assess the current status of victim assistance and witness security programs, make recommendations to enhance their effectiveness, and implement changes, as needed. This activity will train participants in trial strategies such as witness preparation and evidence presentation as well as in witness protection program development, particularly in terms of cost factors, eligibility criteria, risk assessment, and preserving testimony. The program will recommend and provide training on procedures to protect and secure information relating to the identity of victims and witnesses, including a recommendation to establish a Crime Victims Fund to pay for victim compensation, staff salaries and training.

Victims: The program will focus on supporting the Government of Mexico's commitment to provide victims with information, referrals, counseling, compensation, logistical support, and security to enhance their participation in the criminal justice system.

Witnesses: The program will focus on security, logistical support, crisis intervention, and relocation, as needed. U.S. and Mexican experts will also assess and make recommendations on secure prison facilities to house and protect incarcerated witnesses, including proper procedures to review applications of witnesses seeking protection.

Mexican Government Contribution:

PGR and SSP will fund site, personnel and operational costs.

Impact of the Program:

Ensuring the safety of victims and witnesses; and providing services and compensation to victims will increase participation in the criminal justice system, strengthen criminal cases and enhance rule of law in Mexico. The number of criminal complaints filed and prosecuted is likely to increase as victims and witnesses begin to trust the system, and should also result in higher conviction rates and contribute to safer neighborhoods. Capacity building in this area will help ensure ready witnesses when high profile cases go to trial. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Program Name: Institution Building and Rule of Law

Funding Requirements: \$0 (FY 2008 Supplemental Request)
\$2,000,000 (FY2009 Budget Request)

Program Description:

This program will support Mexico's efforts towards judicial reform, including their efforts to revise penal codes and criminal procedure codes. The primary focus of this program will be to assist Mexico's implementation of oral, adversarial reforms at the federal level, and help bring Mexico in line with the global anti-corruption standards set in the UN Convention Against Corruption and the Inter-American Convention Against Corruption (IACAC).

Mexican Government Contribution:

PGR and federal courts will fund personnel and operational costs.

Impact of the Program:

This program will provide expert-level technical assistance to advance reforms at the federal level on the fundamentals of an oral, transparent, adversarial criminal procedure and how it differs from the current inquisitorial criminal procedure. It will also help provide prosecutors the statutory tools they need to prosecute corruption crimes that so often feed into drug trafficking, human trafficking and smuggling, arms trafficking, and other destabilizing acts of organized crime. It will additionally train prosecutors to investigate and try such crimes, and train judges on the fundamentals needed to sufficiently consider financial and other evidence used in corruption cases.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Extradition Training

Funding Requirements: \$2,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

While the number of extraditions from Mexico to the United States has increased significantly in recent years, the number of fugitives extradited from the United States to Mexico has remained somewhat stagnant. Primary impediments to increased southbound extraditions are differences in the legal systems of the United State and Mexico and Mexican authorities' lack of familiarity with United States law. This program will fund a series of seminars and workshops at various locations for Mexican federal and state prosecutors, investigators and other government officials involved in seeking the extradition of individuals from the United States, presenting strategies and mechanics for successful extraditions, considering the requirements of the bilateral extradition treaty and U.S. law. Instructors and presenters will focus on types and quality of documentation and other evidence needed to establish "probable cause" before a U.S. judge for offenses such as complex fraud, corruption and organized crime. By training Mexican federal and state officials together, the program also will encourage better communication between officials at both levels, each of whom have a role in the extradition process.

The program also will include visits by Mexican officials to the United States to observe extradition proceedings and exchange ideas and experiences with U.S. counterparts. Aside from prosecutors and other executive branch officials, exchanges between U.S. and Mexican judges who hear extradition cases also will be facilitated.

Mexican Government Contribution:

PGR and the Courts will provide personnel and fund some operational costs.

Impact of the Program:

This program will enhance bilateral cooperation on extradition and facilitate the expected increase in the number of extraditions to Mexico from the United States.

We expect the FY2008 requested funds, if approved, to be sufficient to fully support this program.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Systemic Improvements in Justice Sector Institutions

Program Name: Office of the Attorney General (PGR) *Constanza* Information Technology

Funding Requirements: \$28,800,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

The Office of the Office of the Attorney General (PGR) is completely re-engineering its operations and the management of the institution's responsibilities, including the prosecutorial process and case management. This effort to make the PGR more transparent and accountable, more responsive, and less susceptible to corruption has been labeled *Constanza*. It will involve a redistribution of functions and provide the means to establish more secure controls over information throughout the PGR.

The PGR is designing the reengineering project itself, and has asked that the USG provide the related hardware and software to create a unified and integrated informatics infrastructure, as well as provide for interconnectivity throughout the PGR. The request includes the creation of an automatic system for disaster recovery, the PGR's connection to *Plataforma Mexico* (a national network linking public security agencies), and associated maintenance and licenses for two years.

(Note: This project is distinct from the PGR data collection and analysis project, and any hardware and software provided will not be duplicative.)

Mexican Government Contribution:

PGR has already invested over \$10 million of its own resources in the design of *Constanza*, which this activity would complement.

Impact of the Program:

This re-engineering of the PGR will help eliminate impunity, delays, and injustices that may exist in the current system. It will provide for greater transparency and accountability, reduce corruption, and enhance public confidence in the PGR. The success of *Constanza* will enhance the PGR's capability to contribute to the general move towards greater transparency across the Government of Mexico,

promote rule of law, and enable it to participate more fully in law enforcement. The unified and integrated informatics infrastructure to be developed by this program will provide for interconnectivity throughout the PGR. It will also allow the PGR to share data with other Mexican law enforcement agencies via *Plataforma Mexico*, as well as facilitate information sharing with USG and other regional partner law enforcement agencies. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Provide and Support PGR Forensics Laboratories

Program Name: Office of the Attorney General (PGR) Forensics Laboratories

Funding Requirements: \$5,000,000 (2008 Supplemental Request)

\$8,529,000 (2009 Budget Request)

Program Description:

The PGR operates the sole all-inclusive federal forensics laboratory system. Its expert examination of evidence and subsequent findings will become even more critical to the successful investigation and prosecution of criminal cases when a legal reform package now before the Mexican Congress reorients prosecutors toward winning prosecutions, leaving investigative duties to police officers. The forensics lab also trains police and prosecutors at the federal and state levels in such areas as ballistics, collection and preservation of evidence, chemical/biological analysis, and computer forensics. The funding will be used to provide state-of-the-art equipment: FY08 Supplemental funding will purchase three Integrated Ballistics Identification Systems (IBIS), three mass spectrometers and other lab equipment; FY09 funding will provide six IBIS, five spectral comparator systems, three gas spectrometers and other lab equipment. These activities build upon support provided by the USG over the last decade. Training in the use of this sophisticated equipment – often by USG subject matter experts (SMEs) – will be provided by original equipment manufacturers or by SMEs using regular budget funding. The ultimate goal is to bring the PGR laboratories into conformance to the general requirements of ISO 17025, independently demonstrating its competence, impartiality and capability.

Mexican Government Contribution:

PGR has already invested over \$20 million in acquiring a new building and equipping it, as well as in training staff. PGR will pay personnel and operational costs.

Impact of the Program:

The equipment and training provided will modernize PGR capabilities in forensics and promote greater reliance on scientific evidence in the prosecution of crimes. Improved forensic capability will improve Mexican Government capabilities to

develop and prosecute successful cases. The program will also complement the efforts of USG law enforcement agencies by generating legal evidence that can be shared with U.S. agencies for prosecution of cases in the U.S. Further, it will build relationships between U.S. federal forensic experts and counterparts in Mexico.

Budget Line Item: Group III
Institution Building and Rule of Law

1. Improving the criminal justice system
Data Collection and Analysis

Program Name: Office of the Attorney General (PGR), Case Tracking and Penal Process; PGR/CENAPI Databases; Maintenance for OASISS, CENAPI and Link Analysis

Funding Requirements: \$19,878,000 (FY2008 Supplemental Request)

- \$13,128,000 for Case Tracking and Penal Process
- \$5,000,000 for CENAPI
- \$1,750,000 for Maintenance for OASISS, CENAPI and Link Analysis

Funding Requirements: \$9,350,000 (FY2009 Budget Request)

- \$7,600,000 for Case Tracking and Penal Process
- \$1,750,000 for Maintenance for OASISS, CENAPI and Link Analysis

Program Description:

Case Tracking and Penal Process -- The PGR is completely re-engineering its prosecutorial processes as part of its *Constanza* project. It intends to digitize all other aspects of its paper flow (including case management, file security, etc.) to make the PGR more effective, efficient, transparent and accountable. With prior USG funding, the PGR completed a pilot project that created a case-tracking capability that linked PGR headquarters with its 32 sub-offices in each state capital. The requested funding would extend the pilot project to the 134 PGR entities that exist below the state capital level.

CENAPI -- CENAPI is the PGR's unit dedicated to intelligence analyses and data dissemination. It is the official source for all data used by U.S. law enforcement agencies regarding interdiction, eradication and other crime statistics. The PGR must move CENAPI to a new location for security reasons. This assistance will support CENAPI's move to a new location and the design and installation of a new state-of-the-art server system to manage its critical databases, in addition to Link

Analysis software (tools used to sort intelligence data). The PGR will bear the far greater cost of relocating and preparing the physical infrastructure to house the unit.

Maintenance for OASISS, CENAPI and Link Analysis -- The PGR has requested funding for two years of maintenance/licensing for a variety of hardware and software requested within this package. Adequate maintenance is essential to keep these increasingly sophisticated information systems up and running.

Mexican Government Contribution:

PGR has already invested heavily in its infrastructure (site, equipment) and in its training systems. PGR will pay personnel and operational costs.

Impact of the Program:

By law, the PGR is the lead GOM law enforcement agency in the prosecution of all transnational crime, which includes all aspects of trafficking in drugs, precursors, persons and arms, as well as terrorism. The extension of an existing case-tracking system across all PGR divisions will greatly enhance the institution's ability to manage its prosecutorial duties and responsibilities throughout Mexico. The restructuring of CENAPI's databases in a new, more secure location, will benefit all Mexican and USG agencies that seek authenticated intelligence data on criminal activity in Mexico and more sophisticated analyses of crime trends. The positive impact of this will directly benefit USG law enforcement agencies in their efforts to protect the United States against transnational criminal organizations.

Budget Line Item: Group III

A. Institution Building and Rule of Law

**2. Anti-Corruption, Transparency and Human Rights
Secretariat for Public Security (SSP)**

Program Name: Stand Up Robust SSP Polygraph Capability

Funding Requirements: \$2,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

The Secretariat for Public Security (SSP) is seeking to create a more effective and trustworthy federal police force. In addition to replacing officers in leadership positions who are suspected of corruption, SSP wishes to have the means to vet its entire force, through the use of polygraph exams and stringent background checks. SSP has requested USG help in expanding their polygraph program to:

- carry out pre-employment screening for new recruits;
- perform integrity checks within the existing workforce; and,
- use the polygraph more broadly with witnesses as an investigative tool.

The USG will provide expert training and equipment, using federal law enforcement advisors, to ensure integrity within the SSP.

Mexican Government Contribution:

SSP has already invested more than \$3 million in site, equipment, and personnel training. SSP will pay personnel and operational costs.

Impact of the Program:

The SSP polygraph program will have a positive impact on the pre-employment and mid-career screening processes as one of a battery of tools to be employed, by way of vetting applicants who attempt to conceal information requested during the screening process. Corruption within the ranks of the SSP will be diminished through periodic testing of employees. Investigations will be enhanced utilizing the polygraph as an investigative tool. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III
Institution Building and Rule of Law

2. Anti-Corruption, Transparency and Human Rights

Program Name: Expand "Culture of Lawfulness" Program

Funding Requirements: \$500,000 (FY2008 Supplemental Request)
\$315,000 (FY2009 Budget Request)

Program Description:

To be effective, law enforcement needs to be complemented by societal support for the rule of law or what has come to be called a culture of lawfulness (COL). Where a culture of lawfulness exists, the majority of citizens act on the conviction that the rule of law offers the best long-term chance of securing their rights and attaining their goals. Four sectors of society can play key roles in influencing attitudes towards the rule of law: schools; police; mass media; and, centers of moral authority -- faith-based and secular nongovernmental organizations (NGOs).

With FY2008 funding, NSIC is planning to follow a two-track approach -- working with border states and federal, state and local governments to expand COL programs nationwide. First, in Baja California, Sinaloa, Nuevo León, it is pioneering, evaluating, refining, and institutionalizing COL educational programs. These initiatives have provided NSIC with greater access, credibility, and capacity to educate and deliver effective programs at the grassroots level along the border. Second, NSIC is seeking to turn effective state and municipal programs into national initiatives. It is bringing to the attention of the Mexican federal government tested techniques for COL education, and soliciting federal assistance in spreading these programs throughout the country.

In the proposed program expansion with FY09 funding, NSIC will continue to build upon those efforts. This will include the development of a new federal police integrity/culture of lawfulness educational program with the new federal police and new state initiatives to complement judicial reform initiatives already underway (e.g., in the state of Chihuahua).

In addition, NSIC will prepare for and develop the necessary capabilities to expand the existing culture of lawfulness structure to reach additional government agencies and other sectors of civil society. This will include (1) developing operational plans and capabilities for creating culture of lawfulness initiatives in

additional federal and state governmental agencies; and (2) identify opportunities and develop program proposals and requisite capabilities to engage other sectors of civil society in promoting the rule of law and a culture of lawfulness. The specific focus will be on mass media and centers of moral authority that are in daily contact with a significant percentage of the population in urban as well as rural areas. NSIC will develop 3-year (2009-2011) operational plans – methods, deliverables, calendar, and budget – for expanding the culture of lawfulness approach to reach additional government agencies and other sectors of society.

Mexican Government Contribution:

The Culture of Lawfulness program will work with schools and police institutions that are funded by Mexican federal, state or local budgets.

Impact of the Program:

The expansion of the Culture of Lawfulness program will help governmental and non-governmental leaders develop, evaluate, and institutionalize sustainable rule of law education programs. These programs will encourage greater public support for the rule of law in Mexico. The goal of these programs is to develop the conditions and tools necessary for the Mexican public to partner effectively with law enforcement and judicial institutions and to hold them accountable for maintaining public order, the rule of law, and responding to their concerns.

Budget Line Item: Group III

A. Institution Building and Rule of Law

1. Improving the criminal justice system

Encouraging Greater Transparency & Accountability

Program Name: Office of the Attorney General (PGR) Citizen Complaint Centers

Funding Requirements: \$2,500,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will help the Office of the Attorney General (PGR) to develop the Citizen Complaint offices that it has already established. These offices, located nation-wide, are available for citizens to report corruption or crime. The goal is to implement a watchdog function against abuse by authorities and promote citizen involvement. The program will be designed in tandem with the development of the PGR Office of Inspector General (OIG) in order to facilitate establishing mechanisms for citizen complaints to be forwarded to the PGR/OIG for review.

Mexican Government Contribution:

PGR has already established citizen complaint centers and funds their personnel and operational costs.

Impact of the program:

This is one of several initiatives that seek to tap citizen involvement to make the public a partner in increasing the transparency and accountability of the security sector. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

**2. Anti-Corruption, Transparency and Human Rights
Encouraging Greater Transparency & Accountability**

Program Name: Reengineering of Human Resources and Financial Management Systems for the Office of the Attorney General (PGR)

Funding Requirements: \$2,471,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will provide technical assistance to the Office of the Attorney General (PGR) on professionalization and key management issues, including policy and planning, budget preparation and procurement, and human resources management. The assistance will help the PGR ensure it can detect performance issues and training needs, design programs to address problems, assess the impact of those interventions, make mid-course corrections to fix issues identified, and continue to improve organizational systems.

Mexican Government Contribution:

PGR will fund personnel and operational costs.

Impact of the program:

Through the program, the PGR will strengthen planning, budgetary and fiscal transparency, resulting in improving procurement efficiency and lowered costs. The PGR will also be able to keep track of employees' qualifications, provide incentives for positive performance, take remedial action where necessary for sub-par performers, and take disciplinary measures where needed. This program is complementary to case management reforms and the *Constanza* program. Together these reforms will result in a modern, efficient and accountable PGR organization, strengthening Mexico's ability as a partner in combating crime. We expect the FY2008 requested funds, if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III

A. Institution Building and Rule of Law

2. Anti-corruption, transparency, and human rights

Encouraging Greater Transparency & Accountability

Program Name: Strengthen Office of the Attorney General (PGR) Office of Inspector General (OIG) & SSP Secretariat for Public Security Office of Professional Responsibility (OPR)

Funding Requirements: \$2,000,000 (FY 2008 Supplemental Request)
\$0 (FY 2009 Budget Request)

Program Description:

This program will assist the newly formed Attorney General's Office of the Inspector General (PGR/OIG) by providing the technical assistance, training and equipment to strengthen the PGR's internal controls; similar support will be provided to for the Office of Professional Responsibility (OPR) of the Secretariat for Public Security (SSP). The PGR/OIG has formed a group that will investigate and review all integrity matters. USG-funded training will include investigative courses, as well as specialized training on techniques for dealing with fraudulent documents and digital evidence.

This program, while building on existing efforts, will involve assistance patterned on the internal integrity and professional responsibility institutions of counterpart USG agencies. In partnership with USAID, limited training and technical assistance has also been provided to the Office of Professional Responsibility within the Attorney General's Office in the State of Chihuahua.

Mexican Government Contribution:

PGR and SSP are funding site, equipment, personnel and operational costs for the OIG and OPR.

Impact of the Program:

The strengthening of internal integrity mechanisms in the law enforcement community will increase public confidence in government by helping to reduce corruption and enhancing the effectiveness of Mexican federal institutions. It will also help the institutions merit greater trust by their USG law enforcement counterparts, greatly facilitating information sharing and other forms of cooperation to face transnational crime. We expect the FY2008 requested funds,

if approved, will be sufficient to initiate and support this program over the course of the Merida Initiative. The GOM will sustain future funding.

Budget Line Item: Group III
Institution Building and Rule of Law

2. Anti-Corruption, Transparency and Human Rights
Promoting Human Rights

wh?

Program Name: Support to NGOs and Civil Society

Funding Requirements: \$1,029,000 (FY2008 Supplemental Request)
\$2,000,000 (FY2009 Budget Request)

wh?

Program Description:

FY2008-Assistance will provide training to human rights NGOs and civil society on the code of criminal procedure, different international, regional, and national laws protecting human rights. NGOs and civil society will gain understanding of the criminal justice system, roles of the various justice sector institutions, victim and witness protection programs, and alternative justice procedures (such as, pretrial diversion, plea bargaining, and mediation). It will build NGO capacity to properly monitor and document human rights violations.

FY2009-Formal mechanisms such as citizen advisory boards will be organized to monitor the effectiveness of citizen complaint centers and internal oversight bodies. These mechanisms will facilitate citizen input on justice system and law enforcement policy at the local level as well as end-user feedback on the impact of justice reforms. The experience of international NGOs, such as the International Association in Court Administrations, Centro de Estudios de Justicia de las Americas (CEJA) and others will be instrumental in increasing the effectiveness of the program.

2

Capacity building of NGOs and Citizen groups to serve as public watchdogs will continue and be expanded. Citizen groups will understand the rights of citizens (including the rights of victims, witnesses and defendants) and be equipped to educate the general populace on their rights, responsibilities and recourse to redress of grievances.

Mexican Government Contribution:

To the extent that governmental or quasi-governmental organizations participate in this program, some of their costs may be borne by the Government of Mexico.

Impact of the Program:

This activity will increase the cooperation and collaboration between civil society and the security sector, but more importantly it will develop substantial constituencies for appropriate transparency and accountability of the administration of justice to ensure sustainability of reforms. This activity will complement initiatives to strengthen the internal oversight bodies in the Office of the Attorney General (PGR) and the Secretariat of Public Security (SSP) and will train NGOs to support victims and defendants in using Offices of Citizen Complaint. Citizens will better understand their role in preventing crime.

Budget Line Item: Group III

A. Institution Building and Rule of Law

**2. Anti-Corruption, Transparency and Human Rights
Promoting Human Rights**

who?

Program Name: Support for Law Schools and Bar Associations

Funding Requirements: \$1,000,000 (FY2008 Supplemental Request)
\$1,000,000 (FY2009 Budget Request)

Program Description:

The program will support existing efforts to re-vamp legal education by working with select law schools and the organized bar. This would allow litigators to be informed about the on-going changes in the legal system pending before the Mexican Congress. This initiative will support exchanges between Mexican and American law schools and bar associations. Mexican associations will be paired in state-to-state, and federal to federal relationships with their U.S. counterparts.

In FY 2008, the program will target an initial group of select law schools. With the proposed FY 2009 funding, the program will expand to additional law schools in Mexico and partner institutions in the United States, while continuing programs begun with proposed FY 2008 funding.

Mexican Government Contribution:

Some of the costs of participation may be funded by the law schools of Mexican state universities.

Impact of the Program:

Law school curricula would be updated in light of the changes to the legal system in the context of the security sector initiative. Similarly, the organized bar will promote discussions among attorneys through seminars and continuing legal education to disseminate this same message among attorneys.

Budget Line Item: Group III

A. Institution Building and Rule of Law

**2. Anti-Corruption, Transparency and Human Rights
Promoting Human Rights**

who?

Program Name: Human Rights Training for Police, Prosecutors and Prison Officials

Funding Requirements: \$1,500,000 (2008 Supplemental Request)
\$2,000,000 (FY2009 Budget Request)

Program Description:

This initiative will provide training to police, prosecutors, and prison officials to implement internationally-accepted standards and Mexican law in human rights.

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International justice sector/human rights experts will provide independent training relative to human rights, due process, and the manner in which these rights are protected under the new code of criminal procedure, other standard operating procedures and Mexican and international law.

In addition to human rights training, these subject matter experts and the National Commission on Human Rights (CNDH) will provide assistance in the development of internal and external controls, to incorporate adherence to human rights standards into the work of internal review bodies, offices of citizen complaints and other grievance procedures.

Funding under the FY 2008 Supplemental will allow these programs to begin operation. FY 2009 Budget funding will support further development and expansion of these programs.

Mexican Government Contribution:

PGR and SSP will fund personnel and operational costs.

Impact of the Program:

This activity seeks to reduce human rights abuses committed by government officials.

Budget Line Item: Group III

A. Institution Building and Rule of Law

2. Anti-corruption, Transparency, and Human Rights

Program Name: Alternative Case Resolution

Funding Requirements: \$2,000,000 (2008 Supplemental Request)

\$2,000,000 (2009 Budget Request)

Program Description:

Funding will provide training and technical support to the justice sector personnel (judges, prosecutors, and public defenders) and human rights NGOs to expand the use of alternative case resolutions such as first offender's programs, plea bargaining, mediation and restorative justice. FY2008 Supplemental Funding will provide support in incorporating these components into the federal and state codes of criminal procedure and develop policies and guidelines for the justice sector at the federal and state levels. Funding request for FY2009 will focus on training the justice sector and human rights NGOs to promote country-wide implementation of these alternative case resolution protocols. Train-the-trainer approach will include study exchanges between Mexican justice sector and NGOs with their U.S. counterparts.

Mexican Government Contribution:

Mexican Federal and State governments will fund personnel and operational costs.

Impact of the Program:

The USG has helped Mexican states enhance the roles of mediation and restorative justice as a means of dispute resolution and to prevent recidivism. Citizen support is critical to the broader effort against organized crime as well, since no policing program can ever be successful without citizen engagement and help. Funding requested will expand the use of alternative case resolution mechanisms to additional locations.

Mediation and other forms of alternative case resolution are a small part but are critical tools in a comprehensive justice system. Alternative sentencing is designed to prevent court congestion. There are misdemeanors in which defendants can either be diverted to either a first offender's program and/or to plea to a lesser crime. Civil society trained in alternative justice can oversee that it is being done

properly. Resolving cases outside the formal system will free up the courts to concentrate on higher priority organized crime cases.

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of all this
might be helpful